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97TH CONGRESS, 2d Session } SENATE { REPORT No. 97-548

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1983

SEPTEMBER 16 (legislative day, SEPTEMBER 8), 1982.—Ordered to be printed

Mr. D'AMATO, from the Committee on Appropriations, submitted the following

REPORT

[To accompany S. 2917]

The Committee on Appropriations reports the following bill (S. 2917) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1983, and for other purposes, and presents herewith information relative to the bill.

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GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $579,870,000. This amount was contained in the Budget of the U.S. Government—1983 transmitted to the Congress on February 8, 1982. This amount is composed of $361,000,000 for the Federal payment to the District. Of this amount, $24,400,000 requires further authorization, which passed the Senate as S. 2457 on June 21, 1982. The amount of $11,800,000 as payment in lieu of reimbursement for water and sewer services to Federal facilities; $52,070,000 as the Federal contribution to the various retirement systems; and $155,000,000 in loans for capital outlay.

The bill includes a recommendation of $534,180,100 in Federal funds. In addition to the above requests, the Committee has included $3,142,600 in special crime initiative funds, $2,342,600 for the Metropolitan Police Department, and $800,000 to be transferred to the U.S. Attorney's Office, Superior Court Division, as described later in this report. This increase is more than offset by reductions totaling $48,832,500. This is composed of a rescission of $38,832,500 in prior authority provided under the loans to the District of Columbia for capital outlay appropriation account. This amount has accumulated in recent years and was deferred pursuant to D–82–232 as contained in the President's message of February 5, 1982. These funds would become available in 1983 unless further action is taken to curtail their use. The remaining $10,000,000 reduction is the result of lowering the capital loan budget authority by that amount to $145,000,000. These two actions have the effect of placing an outlay ceiling on these loans as proposed, and are described in more detail later in this report.

In addition to the Federal funds recommended in the bill, provision is also made for $2,007,309,900 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $1,918,849,300 in operating authority and $88,460,600 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1983" and available as House Document 97–169.

Following is a summary of the appropriations recommended in the bill:

Item	Amount
Federal funds:	
Federal payment	$361,000,000
Payment for Federal water and sewer services	11,800,000
Retirement funds contribution	52,070,000
Special crime initiative	3,142,600
Loans for capital outlay	145,000,000
Rescission of capital loan authority	−38,832,500
Total, Federal funds	534,180,100
District of Columbia funds:	
Operating expenses	1,918,849,300
Capital outlay	88,460,600
Total, District of Columbia funds	2,007,309,900

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item	New budget (obligational) authority, fiscal year 1982	Budget estimates of new (obligational) authority, fiscal year 1983	New Budget (obligational) authority recommended by House	New budget (obligational) authority recommended by Senate committee	Senate committee recommendation compared to—	
					Budget	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
FEDERAL FUNDS						
Payment of Federal funds	$402,170,000	$424,870,000	$400,470,000	$428,012,600	+$3,142,600	+$27,542,600
Loans for capital outlay	155,000,000	155,000,000	145,000,000	145,000,000	−10,000,000	.....
(Rescission of loan authority)	.....	.....	.....	−38,832,500	−38,832,500	−38,832,500
Total, Federal funds	557,170,000	579,870,000	545,470,000	534,180,100	−45,689,900	−11,289,900
DISTRICT OF COLUMBIA FUNDS						
Operating expenses	1,693,737,100	[1]1,917,488,800	1,883,638,700	1,918,849,300	+1,360,500	+35,210,600
Capital outlay	211,521,100	88,460,600	88,014,500	88,460,600	.....	+446,100
Total, District of Columbia funds	1,905,258,200	2,005,949,400	1,971,653,200	2,007,309,900	+1,360,500	+35,656,700

[1] Includes $24,400,000 pending budget amendment.

TIMING OF THE BILL

Traditionally, the Senate awaits House initiation and passage of appropriation bills before acting on them in Committee. This session, however, a combination of circumstances forced the Committee to begin its markup of a bill in advance of final House action. With time running out on fiscal year 1982 and this session of the Congress, the Committee felt impelled to begin its own markup even before final House action was completed. Accordingly, overall House allowances in the report are based on Committee recommendations in that body, not final allowances. Additionally, the "enacted levels" for fiscal year 1982, shown in the report, assume the enactment of the Supplemental Appropriations Act for Fiscal Year 1982, Public Law 97–257. It should be noted, however, that the summary table appearing at the end of this report compares appropriation account titles, whereas the tables accompanying the accounts throughout the report compare agency-by-agency levels. The differences in the totals are accounted for by changes in the composition of the appropriations accounts and the distribution among agencies of the pay cost amounts contained in the personal services account.

SPECIAL CRIME INITIATIVE

The Committee shares the increasing concern expressed by the community over the levels of crime and seeming inability of the justice system to cope with these concerns. Of particular interest is the individual who may be awaiting trial on other charges or has been convicted of other crimes and is released back into the community. Recently an individual released in another case has been charged with the first-degree murder of a police officer in the line of duty. Law enforcement officials are finding that over and over again they are arresting the same people and bringing them to the criminal justice system. Many of these individuals clearly present a danger to the community. It is the challenge of a community and its institutions to develop fair but effective ways of ridding itself of this menace. In many areas the District has been a leader in these considerations; however, improvement is always possible. The Committee applauds recent efforts in this area and looks to the District Council, the court system, and the leadership of the executive branch, to develop further mechanisms to make the Nation's Capital a safer place.

To assist in the implementation of existing provisions and to make law enforcement more effective, the bill includes an additional Federal amount for several initiatives over and above the amounts requested in the budget. Several items are also included within the budget in relation to these efforts from District revenues and are described later.

In May 1982, the Mayor and Police Chief established a repeat offenders unit within the Metropolitan Police Department. This unit is charged with the responsibility of identifying, pursuing, and apprehending criminals whose past behavior indicates that they are likely to commit additional, and often more serious, crimes when allowed to remain in the community. This operation is not a dragnet type of operation,

but rather a highly targeted and specialized unit which has identified, using computer analysis of police records, approximately 1,000 individuals who may account for a majority of the part I, mostly felony, type crime within the District.

This sort of police effort is somewhat of a departure from the more traditional police thinking that crime is most often deterred by police show of strength. This approach has its basis in the realization that the greatest opportunity for crime reduction rests within the so-called career criminal. Many police departments, including the MPD, have had units specializing in repeat offenders for some time. However, recently greater manpower, improved investigative techniques, and greater community awareness and cooperation, as well as the immeasurable assistance of prosecutors and courts have increased their effectiveness as crime fighting tools.

In order to be effective, these efforts must enlist the support and aid of many institutions within the community. The police, city administration, and District Council have responded with resources, legislation, and commitment to this effort. The Mayor and Police Chief have, of course, committed financial as well as manpower resources. The Council unanimously approved legislation which provides greater tools to local prosecutors and the courts to answer the concerns of the community and the Nation's leaders.

The additional amount included totals $3,142,600, of which $2,342,600 will be made available to the Metropolitan Police Department. This sum will be used for one-time purchases of needed equipment.

As the MPD strength approaches 3,880, there is a critical shortage of portable radios. Even now, it is not possible for every officer on duty to be equipped with a radio to communicate with. At times, as many as 13 percent of those on duty may not have this vital link. The budget, as submitted, contained $392,500 to replace 157 of the 883 radios owned by the Department. This is the normal annual replacement schedule and did not allow for an increase in the total number available. For this reason, the Committee has included an additional $525,000 to purchase 210 additional radios to fully equip 3,880 police officers. It is expected that the District will maintain that level or augment it as necessary in future years.

The balance, $1,817,600, will be used to purchase an automated fingerprint identification system and ancillary equipment. This equipment is used to identify fingerprints using high-speed laser technology from Department files. Currently, this operation must be performed by hand, causing delays in identifying suspects, thus allowing more time for escape. It will also be used after a subject is apprehended to provide identification and to provide his police record to prosecutors quicker, allowing for more time to prepare an effective case. And, finally, this equipment will allow more productivity, freeing police time for other criminal investigative work. It has also been shown in jurisdictions surrounding the District using this equipment that their conviction rates also improved, presumably due to quicker, surer identification, providing better evidence in cases.

The remaining $800,000 will be transferred to the Department of Justice to provide additional prosecutorial manpower. This amount will allow the U.S. Attorney for the District of Columbia to hire 30 additional assistants to be assigned to the Superior Court Division. Currently, attorneys assigned to that Division carry a caseload of approximately 100 per individual. It is estimated that a caseload of 40 to 50 is the maximum that can be handled effectively. These added positions will not allow the individual caseload to reach those levels. However, it will provide some improvement.

The chief judge of the Superior Court has indicated that in the felony area alone, the number of pending cases has increased one-third during the first half of calendar 1982. This increase comes on top of a 23-percent increase during calendar 1981. These increases, due in part to increased efforts by the Police Department, new initiatives by the court to respond to community concerns, and the increasing caseload, make it absolutely imperative that the local prosecutors office also be able to handle the increased demands. In this instance, that office is the U.S. Attorney. These additional resources are essential to effectively fight crime in the District of Columbia.

The Committee feels that these items are appropriately matters of Federal concern justifying the expenditure of Federal funds. Controlling crime through innovative investigative techniques and faster, more accurate identification processes will improve the quality of life for all District residents and the many thousands of visitors to the Nation's Capital each year.

FINANCIAL MANAGEMENT

The Committee is encouraged by the developments of the past year in the related areas of budgeting control and financial management. The District closed fiscal year 1981 with a surplus which was used to reduce the amount of the accumulated deficit to $309,000,000. Part of the reason for this accomplishment are the continuing improvements to the District's financial management system (FMS).

In April 1981, the Temporary Commission on Financial Oversight (FOC) contracted with the District government to complete the task of installing the necessary design, development, and implementation of systems and procedures to make FMS work. At the time FOC was disengaged and the District took over these functions, the $7,400,000 in remaining FOC funds were transferred to the city for completing the planned implementation. The District's plan calls for a schedule requiring $18,300,000 between fiscal years 1981 through 1985.

In a report issued by the District government, it is estimated that by the end of fiscal year 1982 that all former FOC funds will have been exhausted and, in addition, the District will have spent $3,400,000 for a total of $10,800,000 in total expenditures for FMS implementation. In his fiscal year 1983 budget submission, the Mayor included $3,126,600 to continue the FMS plan. Citing a lack of Federal financial support, the District Council eliminated those funds.

The Committee disagrees with this reasoning and has included $3,126,600 to continue FMS implementation apace.

When the District assumed responsibility for the implementation of FMS, it's project team established certain priorities, including the continued operation and maintenance of the system; reduced dependency on outside contractors; increased accuracy and dependability; and necessary modifications critical to users. This set of priorities seem well thought out and, if diligently carried out, will have lasting, long-term benefits tc the District.

The Committee is pleased to note that most of these objectives are being carried out. Additional staff with the Office of Financial Management (OFM) has been hired and trained; efforts to create confidence in the system by stabilizing its software, hardware, and manual, as well as mechanized controls; and steps to make the system more user friendly are all proceeding and appear to be paying dividends.

The District knows, and the Committee understands, that the full development of FMS is an evolutionary process that will likely never be fully completed. For this reason, the Committee believes that periodic reports similar to the one issued April 1, 1982, by the OFM staff on the status of FMS are of great value in understanding this process. It is hoped that similar reports will be made as needed, but no less often than once per year, to the Mayor and Chairman of the Council, with copies provided to the Committee.

Once again, the Committee finds encouragement in recent developments, but also a need to stay at the task so as not to lose what has been accomplished and to push forward in areas that promise additional opportunities for monitoring financial operations.

FINANCIAL PLAN

The conferees on the supplemental appropriations bill, 1982, agreed that the District of Columbia would submit a new financial plan to eliminate the accumulated deficit by April 15, 1983.

The current plan, which called for the sale of deficit bonds, has not received the go-ahead from the respective authorizing committees of the Congress. Any new plan must have other strategies for attacking the District's financial condition. The Committee does not feel that that necessarily precludes the use of bonds as a part of a new plan.

Since the preparation of the current plan, $10,000,000 was set aside in fiscal year 1982 for the retirement of a portion of the deficit and in 1981, $68,300,000 was applied against it. This bill contains an additional $10,000,000 for that purpose.

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TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $2,552,637,900 and 39,223 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, revenue-sharing, and revenues accruing from various local taxes, fees, charges and other collections.

The recommendations included in the bill total $2,007,309,900 and 32,271 positions from all sources for the District of Columbia in fiscal year 1983. Resources included are derived from Federal and other grants and reimbursements, revenues from various local taxes, fees, charges and other collections received by the District government.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1983

Item	Recommended in bill (District of Columbia funds)		Federal grants		Grants, reimbursements, and other		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	1,489	$69,439,000	23	$3,851,200	28	$2,751,100	1,540	$76,041,300
Economic development and regulation	1,339	61,122,000	750	50,878,000	6	13,126,100	2,095	125,126,100
Public safety and justice	9,503	410,175,078	13	574,600	13	2,017,200	9,529	412,766,878
Public education system	11,026	439,042,100	1,115	48,739,400	17	7,332,500	12,158	495,114,000
Human support services	4,476	465,103,800	2,661	242,931,500	22	1,088,200	7,159	709,123,500
Transportation services and assistance	814	136,712,400	57	9,108,300	42	7,010,800	913	152,831,500
Environmental services and supply	1,113	50,140,500	28	790,000	14	1,218,100	1,155	52,148,600
Personal services		13,750,822						13,750,822
Repayment of loans and interest		142,204,200						142,204,200
Repayment of general fund deficit		10,000,000						10,000,000
Energy adjustment		-2,078,500						-2,078,500
Water and sewer enterprise fund	970	114,479,400		35,000		4,778,300	970	119,292,700
Washington Convention Center enterprise fund	70	7,574,000					70	7,574,000
D.C. General Hospital enterprise fund	41	1,184,500					41	1,184,500
Lottery and charitable games enterprise fund				138,200	2,163	41,421,500	2,163	41,559,700
Total operating expenses	30,841	1,918,849,300	4,647	357,046,200	2,305	80,743,800	37,793	2,356,639,300
Capital outlay:								
General fund		83,885,600		96,419,000				180,304,600
Water and sewer enterprise fund		4,575,000		11,119,000				15,694,000
Intra-District positions	1,430						1,430	
Grand total	32,271	2,007,309,900	4,647	464,584,200	2,305	80,743,800	39,223	2,552,637,900

Federal Funds

The total in Federal funds estimated to be available is $1,055,197,200. The amount includes the Federal payment, contributions to various retirement programs, payment for water and sewer services provided Federal facilities, loans for capital construction, revenue sharing and various other Federal grants and reimbursements.

The following table summarizes the total Federal amounts to be available to the District during fiscal year 1983:

Item	Amount
Federal funds:	
Federal payment	$361,000,000
Federal contribution to police officers, firefighters, teachers, and judges retirement funds	52,070,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	11,800,000
Special crime initiative	3,142,600
Federal loans for capital outlay	145,000,000
Rescission of authority	−38,832,500
Federal revenue sharing	19,011,600
Subtotal (Federal funds included in this bill)	553,191,700
Federal grants	464,584,200
Federal reimbursements	37,421,300
Total, Federal funds	1,055,197,200

Federal Payment

A recommended Federal payment of $361,000,000 for fiscal year 1983 has been approved by the Committee. It is the complete amount requested by the city and $24,400,000 more than the House approved.

The $361,000,000 recommended in the bill is 25.7 percent of the general revenue local collections for 1983 fiscal year.

Following is a table showing the Federal payment and its relationship to local revenue collections for 1951 through 1983 fiscal years.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1951	$9,800	$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.4
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	116,166	388,542	29.9
1971	131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	628,245	39.6
Transition quarter	66,138	199,652	33.1
1977	[1] 276,000	754,447	36.6
1978	276,000	880,699	31.3
1979	250,000	938,100	26.6
1980	276,500	1,036,648	26.7
1981	300,000	1,138,247	26.4
1982	336,600	1,234,773	27.3
1983 estimate	361,000	1,417,471	25.4

[1] Does not include special $650,000 Federal payment for inaugural expenses contained in supplemental.

History of the Federal Payment

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1921 is included. Figures for fiscal years 1921 through 1975 reflects general fund appropriations only, appropriations for 1976 through 1983 are for operating expenses from all sources which include the general fund as well as the water and sewer fund.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1921	$21,474,271	$12,256,178	$9,218,093	42.93
1922	22,977,411	13,784,648	9,192,763	40.01
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.80
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.46
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	[1] 199,522,707	174,522,707	25,000,000	12.53
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	14.36
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.15
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.24
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	[2] 116,166,000	21.96
1971	591,262,769	460,262,769	[3] 131,000,000	22.16
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.75
1976	1,042,142,700	793,194,000	248,948,700	23.89
1977	1,131,043,500	854,393,500	[4] 276,650,000	24.46
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[4] 250,000,000	18.72
1980	1,426,093,300	1,149,593,300	276,500,000	19.39

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1981	1,543,477,100	1,243,477,100	300,000,000	19.44
1982	1,693,737,100	1,357,137,100	336,600,000	19.87
1983 recommended	1,918,849,300	1,557,849,300	361,000,000	18.81

[1] Excludes appropriations for capital outlay beginning with fiscal year 1981.
[2] Includes $5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and $8,000,000 as provided in Public Law 91-297 for use in defraying the cost of the retroactive pay increases for policemen, firemen, and teachers.
[3] Includes $5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.
[4] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.

Note: 1921 through 1960 compared to total appropriation for general fund—operating and capital. 1961 through 1975 compared to total appropriation for general fund—operating expenses. 1976 through 1981 compared to total appropriation for operating expenses—all sources.

General Revenue Sharing

The District of Columbia will have $19,011,600 in revenue-sharing funds available to the city during 1983 and there is language in the bill stating how to designate the specific amounts required for financing programs within the appropriations recommended.

A table showing Federal revenue sharing funds that will be received by agency follows:

General revenue sharing

Agency	*Amount*
Metropolitan Police Department	$1,439,000
Fire Department	1,900,000
Department of Corrections	2,200,000
Teachers retirement fund	6,000,000
Department of Human Services	2,739,600
Saint Elizabeths Hospital	2,233,000
Department of Transportation	2,500,000
Total	19,011,600

LOANS TO THE DISTRICT OF COLUMBIA FOR CAPITAL INVESTMENT

The Committee recommends $145,000,000 in additional loan authority for fiscal year 1983. A summary follows:

Federal loans for capital outlay:	
Appropriation, 1982	$155,000,000
Estimate, 1983	155,000,000
Recommended, 1983	145,000,000

The fiscal year 1983 budget for the District included a request for capital budget authority of $155,000,000 and a limitation on outlays of $145,000,000. If approved in that fashion, a $10,000,000 carryover into 1984 would have been assured. Therefore, the Committee recommends the appropriation of $145,000,000 for capital outlay.

These funds are borrowed from the U.S. Treasury and are paid back over 30 years at the prevailing Treasury borrowing rate of interest. A discussion of the District's capital program can be found later in this report under the heading, "Capital outlay."

In addition, the bill includes language rescinding $38,832,500 in unused and unusable capital authority. These carryover funds accumulated in fiscal year 1982 and prior years. Beginning in 1982, more realistic and constraining limits were placed on District capital borrowing from the Treasury. On February 5, 1982, the President submitted a deferral of this authority, D–82–232. Unless further action is taken to limit the use of these funds, they would become available on the first day of fiscal year 1983. The Committee has, therefore, rescinded the authority.

Federal Grants

At the time of its budget submission to the Congress, on February 11, 1982, the District of Columbia expected to receive $464,584,200 in Federal grant funds.

District of Columbia Funds

The bill includes the appropriation of $2,007,309,900 in District of Columbia funds. This amount includes operating expenses, capital outlay and the three enterprise funds.

A summary of these expenditures follows:

District of Columbia funds

Operating expenses	$1,795,611,400
Capital outlays	88,460,600
Water and sewer enterprise fund	114,479,400
Washington Convention Center enterprise fund	7,574,000
Lottery and charitable games enterprise fund	1,184,500
Total, District of Columbia funds	2,007,309,900

ESTIMATED REVENUE

The District expects to receive $1,923,313,000 in total local revenues from all sources, on an accrual basis, during fiscal year 1983.

Total estimated general fund revenues are estimated to be $1,800,626,000. In addition the water and sewer enterprise fund is expected to have revenues of $113,251,000 and the Washington Convention Center enterprise fund is expecting $9,436,000 in revenues.

A financial plan follows:

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1983 FINANCIAL PLAN GENERAL FUND, CAPITAL PROJECTS FUND, AND RETIREMENT FUNDS

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund	Capital project fund	Retirement funds
Revenues:					
Local sources, current authority:					
Property taxes	353,200		353,200		
General sales and use tax	282,500		282,500		
Selective sales taxes	66,705		66,075		
Public utility and financial institution taxes	83,900		83,900		
Income taxes	435,500		435,500		

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1983 FINANCIAL PLAN GENERAL FUND, CAPITAL PROJECTS FUND, AND RETIREMENT FUNDS—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund	Capital project fund	Retirement funds
Revenues—Continued					
Local sources, current authority—Continued					
Other taxes	42,500		42,500		
Licenses and permits	31,132		31,132		
Service charges	26,210	33,519	59,729		
Fines and forfeitures	26,415		26,415		
Legalized gambling	26,184		26,184		
Miscellaneous	29,764	490	30,254		
Transfers from the general fund					(137,500)
Total, local sources, current authority	1,402,880	34,009	1,436,889		
Local sources, pending authority	14,591		14,591		
Federal sources:					
Federal payment	361,000		361,000		
Special crime initiative	3,143		3,143		
Revenue sharing	19,012		19,012		
Contribution to retirement funds (appropriated)					52,070
Grants		356,873	356,873		
Total Federal sources	383,155	356,873	740,028		52,070
Total revenues	1,800,626	390,882	2,191,508		52,070
Expenditures:					
Budget authority:					
Governmental direction and support	69,439	6,602	76,041		
Economic development and regulation	61,122	64,004	125,126		
Public safety and justice	410,175	2,592	412,767		(86,100)
Public education system	439,043	55,537	494,579		(51,400)
Human support services	465,104	244,020	709,124		
Transportation services and assistance	136,712	16,119	152,831		
Environmental services and supply	50,141	2,008	52,149		
Personal services	13,751		13,751		
Repayment of loans and interest	142,204		142,204		
Repayment of general fund deficit	10,000		10,000		
Transfers to retirement funds	(137,500)				
Energy budget reduction	-2,079		-2,079		
Capital outlay				145,000	
Total, budget authority	1,795,611	390,882	2,200,244	145,000	
Permanent authority	4,100		4,100		
Total, expenditures	1,799,711	390,882	2,190,593	145,000	
Revenues over (under) expenditures	+915		+915	(145,000)	52,070

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DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1983 FINANCIAL PLAN GENERAL FUND, CAPITAL PROJECTS FUND, AND RETIREMENT FUNDS—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund	Capital project fund	Retirement funds
Other financing sources:					
Proceeds of U.S. Treasury loans (appropriated)				145,000	
Proceeds of general obligation bonds					
Total, other financing sources					
Excess of revenues and other sources over (under) expenditures					52,070
Capital budget authority (appropriated)					83,886

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1983 FINANCIAL PLAN FOR WATER AND SEWER OPERATIONS

[In thousands of dollars]

	Current authority revenue	Change	Fiscal year 1983 financial plan
Revenues: [1]			
Charges to residential and commercial customers	43,206	+14,690	57,896
Charges to Federal Government	10,415	+3,000	13,415
Payment in lieu of charges to general fund agencies		+5,427	5,427
Aqueduct sales to Northern Virginia	3,700		3,700
Sewer reimbursements from WSSC and Northern Virginia	13,109		13,109
Potomac interceptor payments	7,200		7,200
Other revenue	701		701
Total operating revenues	78,331	+23,117	101,448
Operating transfers in (out)		+11,803	11,803
Total financing available		+34,920	113,251
Operating expenses:			
Department of Environmental Services:			
Personal services			22,870
Other than personal services			53,485
Subtotal, DES budget			76,355

Footnotes at end of table.

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1983 FINANCIAL PLAN FOR WATER AND SEWER OPERATIONS—Continued

[In thousands of dollars]

Appropriation	Grants and other revenues	Total general fund	Capital project fund	Retirement funds
Washington Aqueduct:				
Personal services				6,860
Other than personal services				7,254
Subtotal, Aqueduct budget				14,114
Maintenance				1,162
Subtotal, Aqueduct				15,276
Reserve for pay increases				493
Total operating expenses				92,124
Nonoperating revenues (expenses):				
Depreciation				6,360
Interest				12,600
Total nonoperating revenues (expenses)				18,960
Total expenses				[2] 111,084
Net income (loss)				+2,167

[1] Adjustments to equal budget authority:

Total operating expenses	$92,124
Less:	
Maintenance expense, Aqueduct	(1,162)
Reserve for pay increases	(493)
Equals: Operating budgets, DES, and Aqueduct	(90,469
Nonoperating expenses	18,960
Less: Depreciation expense	(6,360)
Equals: Interest expense	12,600
Plus:	
Capitalized interest	7,833
Accrued principal	3,577
Equals: Debt service, budget	24,010
Total budget authority	114,479

[2] Balancing allocable revenues and expenses of $11,253 are excluded from financial plan.

Convention Center fund revenues, expenditures, and changes in cash balances, fiscal year 1983

[In thousands of dollars]

	Fiscal year 1983 estimate
Revenues:	
Operating revenues	1,868
Dedicated tax revenues	1,875
Allocated tax revenues	5,693
Total revenues	9,436
Expenditures:	
Personal services	1,863
Promotion:	
Convention Center	284
Washington Convention and Visitors Association	938
Mayor's Committee to Promote	703
Subtotal, promotion	1,925
Other	3,786
Total expenditures	7,574
Revenues in excess of (less than) expenditres	1,862
Available cash:	
Cash balance, beginning of year	500
Plus: Net additions from operations	1,862
Less:	
Principal on site-purchase loan	.....
Interest on site-purchase loan	.....
Transfer of excess cash to general fund	1,862
Cash balance, end of year	500

PERSONNEL

The Committee recommends 30,841 in authorized positions. Of this number 29,760 will be financed from the general fund, 970 will be financed from the water and sewer fund, 70 from the Washington Convention Center enterprise fund, and 41 from the lottery and charitable games enterprise fund.

The following table summarizes the recommended authorized positions:

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Activity	Authorized for 1982	1983 request	House allowance	Senate recommendation
Governmental direction and support:				
Council of the District of Columbia	139	134	137	139
District of Columbia Auditor	15	12	15	15
Executive office:				
Office of the Mayor	25	25	25	25
Office of the Inspector General	16	17	16	16
Office of the Executive Secretary	34	34	34	34
Office of the City Administrator	24	24	24	24
Office of Intergovernmental Relations	9	9	9	9

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1982	1983 request	House allowance	Senate recommendation
Governmental direction and support—Con.				
Executive office—Con.				
Office of Budget and Resource Development	49	49	49	49
Office of Financial Management	298	281	298	298
Office of Personnel	361	298	308	361
Office of Communications	7	7	7	7
Department of General Services	454	452	453	454
Board of Elections and Ethics	36	36	36	36
Public Employee Relations Board	4	4	4	4
Office of Employee Appeals	18	14	16	18
D.C. Retirement Board	(7)	5	7	(7)
Total, governmental direction and support	1,489	1,401	1,438	1,489
Economic development and regulation:				
Development:				
Office of Planning and Development	75	83	83	83
Department of Housing and Community Development	338	349	349	349
Housing Finance Agency	.....	(13)	(13)	(13)
Office of Business and Economic Development	24	24	24	24
Recorder of Deeds	55	55	55	55
Office of the Surveyor	35	34	34	34
Minority Business Opportunity Commission	4	9	9	9
Department of Finance and Revenue	471	479	479	479
Board of Appeals and Review and Board of Equalization and Review	4	4	4	4
Regulation:				
Office of Consumer Protection	20	20	20	20
Rental Accommodations Office	39	42	42	42
Department of Licenses, Inspections, and Investigations	153	153	153	153
Department of Insurance	27	26	26	26
Public Service Commission	47	46	46	46
Office of People's Counsel	10	10	10	10
Commission on the Healing Arts Licensure	5	5	12	5
Total, economic development and regulation	1,307	1,339	1,346	1,339
Public safety and justice:				
Office of the Corporation Counsel	165	165	165	165
Metropolitan Police Department	4,669	4,537	4,537	4,537
Fire Department	1,551	1,671	1,571	1,571
National Guard	20	20	20	20
Office of Emergency Preparedness	8	8	8	8

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1982	1983 request	House allowance	Senate recommendation
Public safety and justice—Continued				
Court of Appeals	72	73	73	73
Superior Court	889	906	906	915
D.C. Court System	64	65	65	66
Public Defender Service	(110)	(110)	(110)	(110)
Pretrial Services Agency	48	48	48	48
Board of Parole	24	22	22	22
Commission on Judicial Disabilities and Tenure	1	1	1	1
Law Revision Commission	8	8	8	8
Department of Corrections	1,975	2,064	2,064	2,064
Office of Criminal Justice Plans and Analysis	5	5	5	5
Total, public safety and justice	9,499	9,493	9,493	9,503
Public education system:				
Board of Education: Public Schools	8,869	9,248	9,248	9,248
University of the District of Columbia	1,365	1,365	1,365	1,365
Public Library	400	400	400	400
Commission on the Arts and Humanities	7	8	7	8
Educational Institution Licensure Commission	2	5	5	5
Total, public education system	10,643	11,026	11,025	11,026
Human support services:				
Office of Human Rights	52	48	48	48
Office on Aging	12	12	12	12
Office on Latino Affairs	7	8	7	8
Department of Employment Services	101	130	130	130
Commission for Women	4	8	4	4
Department of Recreation	443	467	467	467
Department of Human Resources	4,728	3,807	3,807	3,807
D.C. General Hospital	(2,055)	(2,163)	(2,163)	(2,163)
Total, human support services	5,347	4,480	4,475	4,476
Transportation services and assistance:				
Department of Transportation	773	814	814	814
Environmental services and supply:				
Department of Environmental Services	1,118	1,113	1,113	1,113
Water and sewer enterprise fund:				
Department of Environmental Services	983	970	970	970
Washington Aqueduct	(300)	(300)	(300)	(300)
Total, water and sewer enterprise fund	983	970	970	970
Washington Convention Center enterprise fund	70	70	70	70

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1982	1983 request	House allowance	Senate recommendation
Lottery and charitable games enterprise fund—Lottery and Charitable Games Control Board	14	41	41	41
Total	31,155	30,835	30,785	30,841
Other	(2,465)	(2,586)	(2,586)	(2,593)

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $69,439,000 for 1983 for the various departments, agencies, and activities funded by this appropriation.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

	Appropriation, 1982	Budget estimates, 1983	House allowance	Committee recommendation
Council of the District of Columbia	$4,299,100	$4,914,300	$4,714,300	$4,914,300
District of Columbia Auditor	379,900	452,100	452,100	452,100
Executive Office:				
Office of the Mayor	1,024,900	1,819,600	1,819,600	1,819,600
Office of the Inspector General	583,100	611,300	611,300	611,300
Office of the Executive Secretary	1,443,200	1,527,600	1,527,600	1,527,600
Office of the City Administrator	1,146,600	1,177,100	1,177,100	1,177,100
Office of Intergovernmental Relations	305,200	318,400	318,400	318,400
Office of Budget and Resource Development	1,793,200	1,858,500	1,858,500	1,858,500
Office of Financial Management	14,835,800	15,170,100	18,296,700	18,296,700
Office of Personnel	9,770,600	10,532,700	9,499,400	10,532,700
Office of Communications	245,300	279,000	279,000	279,000
Department of General Services	25,975,200	23,545,400	23,353,600	23,645,400
Board of Elections and Ethics	1,814,100	1,470,500	1,611,800	1,611,800
Board of Labor Relations				
Public Employees Relation Board	232,900	245,700	245,700	245,700
Advisory Neighborhood Commissions	934,700	1,724,000	1,028,200	1,028,200

GOVERNMENTAL DIRECTION AND SUPPORT—Continued

	Appropriation, 1982	Budget estimates, 1983	House allowance	Committee recommendation
Metropolitan Washington Council of Governments	269,200	284,900	284,900	284,900
Office of Employee Appeals	627,200	685,700	659,000	685,700
District of Columbia Retirement Board	321,300	[1](1,689,000)	425,000	[1](1,689,000)
Statehood convention	150,000	150,000	150,000	150,000
Total	66,515,500	66,866,900	68,312,200	69,439,000

[1] Amount to be derived from investment income.

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $4,914,300 and 139 positions for the District Council. This is an increase of five positions and $615,200 more than the current year budget. This is also $200,000 and two positions more than the House allowance.

As the legislative branch of the District of Columbia, the Council includes many functions carried out by city, county, and State bodies in other locations. The Council is asking for five additional positions as follows: a budget analyst, computer technician, a paralegal aide, and two administrative aides to improve its oversight capabilities.

Because the District Council represents the legislative branch of the Government, and is of course separated from the executive's budget making process the Committee asks that beginning with the fiscal year 1984 budget the Council submit a copy to the Appropriations Committees of the Senate and House of Representatives, concurrent with the submission to the Mayor. This will eliminate the need for the District's budget office to submit both the Council's estimate along with the Mayor's budget, thus eliminating duplicate and sometimes confusing submissions.

The Committee requests that beginning with fiscal year 1984 and for each fiscal year thereafter that the Council submit its budget to the Appropriations Committees of the Congress concurrently with the submission to the Mayor.

DISTRICT OF COLUMBIA AUDITOR

An amount of $452,100 and 15 positions is recommended. The increase of three positions includes two financial auditors and one secretary.

In fiscal year 1983 the auditor expects to place increased emphasis on financial audits, on economy and efficiency audits and to establish a modest research capability. Auditor's staff time is devoted to about 60 percent statutory responsibilities, 20 percent discretionary audits and 20 percent research and general support to the District government.

OFFICE OF THE MAYOR

The Committee recommends 25 positions and $1,819,600 for fiscal year 1983. This is an increase of $794,700. Of this increase $750,000 is to support the victims of Violent Crime Compensation Act

OFFICE OF INSPECTOR GENERAL

A sum of $611,300 and 16 positions is recommended for the Office of the Inspector General. This represents an increase of $28,200 and a decrease of one position. In addition to these resources $546,800 is expected from Federal grant funds to carry out the medicaid fraud control program, as well as $552,200 from other sources to comply with audit requirements for Federal grant and contract programs.

OFFICE OF THE EXECUTIVE SECRETARY

The Committee recommends $1,527,600 and 34 positions, an increase of $84,400 over the current year level. The office provides administrative and logistical support to the Mayor's office as well as the various boards, commissions, and smaller governmental offices of the District government.

OFFICE OF THE CITY ADMINISTRATOR

The Committee recommends an increase of $30,500 for a total of $1,177,100 in fiscal year 1983 for the city administrator. In addition, 24 positions, a reduction of 21 positions, is recommended. Both amounts are the same as the budget request. The city administrator is the chief administrative officer of the District and has executive management responsibility for the various governmental agencies, departments, and boards of the District.

Total resources available to the office in fiscal year 1983 are estimated to be $4,481,500, including $3,300,000 in Federal grants. This represents a decrease of $7,800,000 from the total of $12,141,200 available in 1982. Of this reduction $6,200,000 results from the exhaustion of funds transferred to the District government from the Temporary Commission on Financial Oversight.

OFFICE OF INTERGOVERNMENTAL AFFAIRS

The sum of $318,400 is recommended for the Office of Intergovernmental Affairs. This Office is responsible for developing legislative programs and District relations with the Council, Congress, and State and local governments.

OFFICE OF BUDGET AND RESOURCE DEVELOPMENT

The recommendation for the OBRD totals $1,858,500, the same as the budget estimate and an increase of less than 4 percent over the current level. The Office is responsible for development and administration of the District of Columbia operating and capital budgets.

OFFICE OF FINANCIAL MANAGEMENT

The Office is responsible for the District's financial management system (FMS), the centralized pay and retirement system, cash management system, and long- and short-term debt programs.

The recommendation of the Committee is for $18,296,700 and 298 positions. Of this amount, $3,126,600 is provided for continued improvements to the financial management system. The District Council had eliminated this from the budget during its consideration.

OFFICE OF PERSONNEL

A net increase of $2,076,700 and 63 positions for a total of $10,532,-700 and 361 positions is recommended for the Office of Personnel. This is $1,033,300 and 53 positions more than the House allowance and the same as the budget request. The District is consolidating its personnel functions into one agency rather than each agency having its own personnel operation. Of the increase in positions, 53 result from formally federally-funded grant positions; 8 are transferred from the police and fire departments; and an increase of 3 in the labor relations and collective bargaining function.

In addition $245,000 is provided to establish a training facility for District government employees. The Committee fully supports this action and hopes that its scope and intent can be expanded in the future. These types of activities are not necessary to improve and update employee skills but to provide for potential advancement and improved employee morale. The Committee looks forward to hearing more about this facility and its achievements in the future.

OFFICE OF COMMUNICATIONS

The Office of Communications is the central agency within the executive branch for news announcements and information disseminations. An amount of $279,000 and seven positions are recommended.

DEPARTMENT OF GENERAL SERVICES

The Committee has included $23,645,400 for the Department of General Services and 454 positions. This is the same as the budget request and a net of $1,387,300 and two positions less than last year, and one position and $291,800 more than the House. The funds disallowed by the House are necessary for space rental and an engineer. The Department regulates and controls procurement, contracting, supply management, and telephone functions. It also provides services as building maintenance, printing, guard service, space management, and leasing to the agencies of the government.

Beginning with the fiscal year 1983 budget, the DGS budget will no longer reflect space rental charges for agencies in privately held buildings. These charges are reflected in the various agencies budgets. This represents a reduction of $2,700,000. This reduction partially offset by cost increases of $650,000, principally improved contractual cleaning services.

The Department also manages the majority of the District's capital program. Within the DGS capital improvements budget request of $4,000,000, $2,000,000 is to continue to relocate Government offices in District-owned facilities; $1,000,000 each for permanent and energy improvements to District-owned and operated facilities.

BOARD OF ELECTIONS AND ETHICS

The Committee recommendation for the Board is for $1,611,800 and 36 positions. This is the same as the House allowance and $141,300 more than the budget request due to an inadvertent omission of funds for personnel in the Office of Campaign Finance.

PUBLIC EMPLOYEE RELATIONS BOARD

The Board, a neutral party for resolving labor-mangement disputes, is an independent agency of the District government. The budget estimate and Committee recommendation is for four positions and $245,700.

ADVISORY NEIGHBORHOOD COMMISSIONS

The amount of $1,028,200 is requested and recommended by the Committee for ANC activity in fiscal year 1983. This amount is the same as the House allowance and $695,800 less than the budget request. It also represents an increase of 10 percent over the current year funding level.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The District's share of costs of the Council of Governments is $284,900 in fiscal year 1983. The Committee recommends approval of this amount. COG was established in 1957 and is currently the designated regional planning agency for the area which includes the 16 major cities and counties within the metropolitan area.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $685,700 and 18 positions for the office of Employee Appeals. This is four positions and $58,500 more than in the current year, and $26,700 and two positions more than the House, as well as the same as the budget request. The Committee has restored the House reduction of both clerical support positions available to the Office. The Office may hear any employee appeal of an agency decision affecting a performance rating, reduction in force, grievance, erroneous payment, privacy, or classification matter.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends $1,689,000 to be derived entirely from the investment income of the Board. This is the same as the budget request and the same level as contained in the House allowance. However, the House had provided that $425,000 be derived from the general fund of the District treasury. The Committee also has included the seven positions requested.

In making this recommendation, the Committee is aware that the Board has maintained that its administrative expenses should be derived exclusively from general funds. However, the budget request from the District government provided that the funds come from the invested income. The Committee has provided the full budget requested in the manner submitted, noting that there appears to be no standard among other retirement systems as to how their costs are provided for. Many do it each way and others take funds from both. The District of Columbia Retirement Reform Act, Public Law 96–122, states at section 121(f)(1): "All administrative expenses incurred by the Board in carrying out this title, including compensation for members of the Board, shall be paid out of funds appropriated for such purpose."

Since all funds contained in annual appropriations bills are considered as appropriated funds, the Board's contention would be the subject of further legislative clarification by the appropriate committees of Congress. The Committee's action is taken without prejudice or favor to one method over another.

The Committee further notes that in amendments to the Retirement Act adopted by the Board on March 23, 1982, proposes amending section 121 to provide that the Board's administrative costs be covered from the investment earnings of the funds.

In addition the Committee has approved the $4,300,000 request to begin to reduce a shortfall that occurred in the payment to annuitants during fiscal year 1981 requiring that funds be derived from investment proceeds to meet current payments. The Committee understands that similar shortfalls may occur in fiscal years 1982 and 1983. This appropriation is the first of three payments to reimburse the Board for funds expended in 1981 in excess of the net pay as you go amount included in the budget. Because this appears to be continuing into the following two fiscal years, it seems that a legislative remedy may be in order and suggests that the Board may want to pursue this avenue.

STATEHOOD CONSTITUTIONAL CONVENTION

The Committee recommends $150,000, the same as the budget request and last year's level. These funds will be used to fund the promotional, educational, legal and administrative activities of the Statehood Commission and the Statehood Compact Commission.

Economic Development and Regulation

A total of $61,122,000 for fiscal year 1983 is included in the bill for the 16 departments and agencies funded through this appropriation.

The allocation of funds by department or agency is shown in the following tabulation:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	Appropriation, 1982	Budget estimates, 1983	House allowance	Committee recommendation
Development:				
Office of Planning and Development	$2,968,900	$3,177,100	$3,177,100	$3,177,100
Department of Housing and Community Development	20,248,000	26,707,700	24,107,700	26,707,700
Housing Finance Agency	(2,000,000)	2,815,100	2,371,200	2,815,100
Office of Business and Economic Development	778,100	1,329,600	1,329,600	1,329,600
Recorder of Deeds	1,252,200	1,416,400	1,416,400	1,416,400
Office of the Surveyor	656,100	687,700	687,700	687,700
Washington Area Convention and Visitors Association	298,000	([1])	([1])	([1])
Chamber of Commerce	75,200	([2])	([2])	([2])
Minority Business Opportunity Commission	135,300	307,500	307,500	307,500
Department of Finance and Revenue	14,482,700	14,840,100	14,840,100	14,840,100
Board of Appeals and Review/Board of Equalization and Review	197,800	211,900	211,900	211,900
Regulation:				
Office of Consumer Protection	573,700	648,300	627,600	627,600
Rental Accommodations Office	1,108,100	1,190,400	1,190,400	1,190,400
Department of Licenses, Inspections, and Investigations	4,238,600	4,633,600	4,633,600	4,633,600
Department of Insurance	785,400	806,600	806,600	806,600
Public Service Commission	1,728,500	1,764,300	1,764,300	1,764,300
Office of the People's Counsel	368,700	391,700	391,700	391,700
Lottery and Commission on Healing Arts Licensure	209,100	214,700	400,000	214,700
Charitable Games Control Board	.....	1,184,500	.....	.....
Total	50,104,400	62,327,200	58,263,400	61,122,000

[1] Transferred to Convention Center enterprise fund.
[2] Transferred to Office of Business and Economic Development.

OFFICE OF PLANNING AND DEVELOPMENT

The appropriation of $3,177,100 and 83 positions is included for the operation of the Office of Planning and Development in fiscal year 1983. This reflects an increase of $208,200 and eight positions over fiscal year 1982.

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DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The amount of $26,707,700 and 349 authorized positions is being requested for the Department of Housing and Community Development for fiscal year 1983. This will represent a net increase of $10,903,500 and 11 positions from the fiscal year 1982 budget; $439,800 is being newly requested to increase the personal services base. Of that amount $186,600 will be used to fund the 11 new positions.

The bulk of the requested amount will be used for ward 8 in the city in support of the Alabama Avenue renaissance; $6,900,000 for low-income housing support due to the increase in utility costs. The appropriated request will provide for 40 percent of the 1983 projected utility costs.

Appropriated funds for ward 8 will increase homeownership opportunities for 200 families and add rehabilitated units to the housing market.

The fiscal year 1983 amount will be used by committing $3,400,000 to home purchase assistance program loans; $3,400,000 to rehabilitation financing; and $1,750,000 to the acquisition of vacant buildings and land.

The Committee has restored the $2,000,000 reduction of the House energy and utility costs associated with low-rent housing, and $600,000 cut from the home purchase assistance program in the Anacostia area of the city. The Committee's recommendation is the same as the budget request.

D.C. HOUSING FINANCE AGENCY

A total of $2,815,100 and 13 positions is included in the bill for fiscal year 1983. This is the same as the budget request and $443,900 more than the House allowed. The House reduced the amount for fringe benefits and other than personal services costs which will be required to sustain Agency operations. The Agency was created to generate funds from private and public sources to increase the supply and lower the cost of funds available to finance the construction and rehabilitation of single and multifamily rental housing projects and a homeownership program which finance the sale of units to qualified low- and moderate-income persons.

The Agency anticipates issuing $100,000,000 of homeownership bonds in 1983. HFA will charge a fee for providing its financing.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The sum of $1,329,600 and 24 positions is requested for the fiscal year 1983 budget.

The Office of Business and Economic Development (OBED) was established to stimulate, create, and attract new employment opportunities; business retention and attraction; promotion of new capital investments; promotion of tourism and the delivery of management and technical assistance on behalf of the District of Columbia.

The Office will have six functional units: (1) business services; (2) projects management; (3) program planning; (4) special projects; (5) economic and legislative affairs; and (6) Office of Motion Picture and Television Production.

The amount of $75,200 was transferred to the Office of Business and Economic Development to be alloted for the Chamber of Commerce that is now under OBED's jurisdiction.

RECORDER OF DEEDS

An appropriation of $1,416,400 is recommended for fiscal year 1983. This represents an increase of $164,200 above the fiscal year 1982 allocation.

OFFICE OF THE SURVEYOR

A total of $687,700 is recommended for fiscal year 1983 for the Office of the Surveyor. This amount represents a net increase of $31,600 over fiscal year 1982. This amount will fund 34 positions representing a decrease of one position from the previous fiscal year.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The appropriation of $307,500 and nine positions is requested for fiscal year 1983. This budget request represents an increase of $172,200 and five positions over fiscal year 1982. The bulk of the increase, $104,000, is for salaries and $12,500 is included for the fiscal year 1983 pay adjustment.

DEPARTMENT OF FINANCE AND REVENUE

The sum of $14,840,100 and 479 positions is recommended for fiscal year 1983. This amount is an increase of $942,700 and 8 positions over the fiscal year 1982 budget.

The $159,000 to fund eight auditors and support personnel will permit the Department to raise the audit level for sales and use taxes to 3 percent and corporate taxes to 7 percent. This effort is expected to generate $1,700,000 in revenue.

BOARD OF APPEALS AND REVIEW/BOARD OF EQUALIZATION AND REVIEW

The appropriated request of $211,900 and four positions is recommended by the Committee. That is an increase of $14,100 over the fiscal year 1982 budget. The increase will provide $10,000 for the pay adjustment and $4,100 for BER Board members' compensation.

The Board of Appeals and Review will continue to use its members as hearing officers for the Commission on Human Rights.

OFFICE OF CONSUMER PROTECTION

An appropriation of $627,600 is recommended for the Office in fiscal year 1983. This is the same as the House and $20,700 less than the budget request.

The Office of Consumer Protection has been mandated to meet the needs of the city's population of consumers.

OFFICE OF RENTAL ACCOMMODATIONS

The Committee recommends the sum of $1,190,400 and 42 positions for fiscal year 1983. This represents an increase of $82,300 and three full-time positions above the fiscal year 1982 budget.

The fiscal year 1983 budget will reflect a consolidation of the two previous control centers into one. This will aid the Rental Accommodations Office in increasing productivity and making it more fiscally efficient.

It is anticipated that the rent conciliator position will resolve disputes between landlords and tenants in an informal manner.

The Rental Accommodations Office (RAO) is responsible for administering the provisions of the Rental Housing Act of 1980, D.C. Law 3–131, which includes rent stabilization, eviction controls, conciliation, and relocation assistance.

The RAO is composed of the Office of the Administrator, the Rental Housing Commission, the Adjudication Division, the Client Services Division, and the Administrative Services Division.

The Rental Accommodations Office's primary source of revenue is from the collection of rental registration fees.

DEPARTMENT OF LICENSES, INVESTIGATIONS, AND INSPECTIONS

An appropriation of $4,633,600 and 153 positions is requested for fiscal year 1983. The number of positions remain the same as fiscal year 1982 with an increase of $555,000 over fiscal year 1982.

The Department licenses businesses and professionals in the District. It also has the responsibility for investigation and enforcement activities of the various statutory requirements concerning these enterprises.

Funding at the appropriated level will maintain the current level of services, as well as provide for important programmatic increases.

DEPARTMENT OF INSURANCE

The Committee recommends $806,600 and 26 positions for fiscal year 1983 for the Department of Insurance, the full amount requested plus $36,400 for the pay adjustment.

The requested funding for fiscal year 1983 will require this Department to abolish one position. The elimination of this position will not have a severe impact on the audit staff.

PUBLIC SERVICE COMMISSION

The fiscal year 1983 Public Service Commission request is for $1,764,300 and 46 positions. This request, which includes $70,800 for pay adjustments, is $35,800 above the fiscal year 1982 budget.

The Public Service Commission exercises ratemaking and other regulatory authority over the electric, gas, and telephone utility companies within the jurisdiction of the District of Columbia.

The appropriated request for 1983 will enable the Commission to maintain its fiscal 1982 level of service delivery.

OFFICE OF THE PEOPLE'S COUNSEL

The Committee recommends an appropriation of $391,700 and 10 positions for fiscal year 1983. This is an increase of $23,000 over the previous year's budget. This request will maintain the same 10 positions. There is a redirection of $8,500 from personal services to other than personal services to provide inflationary increases and allow for contracting for specialized services.

The Office of the People's Counsel is to represent the citizens of the District in matters pertaining to rates, services, and practices of the utility companies which serve the District.

COMMISSION ON LICENSURE TO PRACTICE THE HEALING ART

The total budget request for $214,700 and five positions has been recommended for approval by the Committee for fiscal year 1983. The personal services request is for $142,800 which is an increase of $6,800 over fiscal year 1982. The other than personal services is $71,900 which is a decrease of $1,200 compared to fiscal year 1982. This amount is the same as the budget request. The House has added $185,300 and seven positions to the Commission's budget which the Committee has disallowed.

The Commission is to establish the standards and procedures for the licensing of practitioners of the healing arts in the District of Columbia.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $410,175,078 in fiscal year 1983 for the 13 public safety and justice activities funded in this appropriation.

A comparative summary by agency follows:

Activity	Appropriation, 1982	Budget estimates, 1983	House allowance	Committee recommendation
Office of the Corporation Counsel	$5,755,200	$6,366,200	$6,366,200	$6,366,200
Metropolitan Police Department	120,050,100	128,292,800	128,292,800	130,635,400
Fire Department	44,594,100	46,369,000	46,369,000	48,769,000
National Guard	410,400	429,900	429,900	429,900
Office of Emergency Preparedness	200,900	217,000	217,000	217,000
Court of Appeals	2,661,600	2,825,500	2,825,500	2,825,500
Superior Court	28,375,900	30,656,800	30,656,800	30,941,778
Court system	6,121,000	6,332,300	6,332,300	6,368,200
Public Defender Service	3,175,000	3,588,900	3,588,900	3,588,900
Pretrial Services Agency	1,332,600	1,485,300	1,485,300	1,485,300
Board of Parole	633,600	676,100	676,100	676,100
Commission on Judicial Disabilities and Tenure	84,000	85,600	85,600	85,600
Judicial Nomination Commission	19,200	22,500	22,500	22,500
Law Revision Commission	444,900	474,700	474,700	474,700
Department of Corrections	82,419,300	87,795,900	87,795,900	87,795,900
Office of Criminal Justice Plans and Analysis	131,700	393,100	393,100	393,100
Police and Fire Retirement System	88,240,000	84,700,000	84,700,000	84,700,000
Judges Retirement System	1,200,000	1,400,000	1,400,000	1,400,000
Settlement of Claims and Suits	3,366,300	3,366,300	3,000,000	3,000,000
Total	389,215,800	405,477,900	405,111,600	410,175,078

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends $6,366,200 and 165 positions for the Corporation Counsel. This is the same as the budget estimate and 11 percent above the current level of funding. The Corporation Counsel is the chief legal officer of the District representing it in all civil proceedings and providing legal services to the various departments, agencies, boards and commissions of the government.

The Counsel's fiscal year 1983 budget request includes several items which will improve productivity by enhancing the word processing and management and information systems capabilities, including $160,000 to establish a case-tracking system.

METROPOLITAN POLICE DEPARTMENT

The Committee recommends an increase of $2,342,600 over the budget estimate and House allowance for a total of $130,635,400 in fiscal year 1983.

The Committee is aware of ongoing manpower analysis within the Criminal Investigations Division (CID) which will determine the appropriate number of police detectives required for each of the various branches in CID. The Committee wants to be kept informed of the progress of these studies and expects to receive a request for additional resources as needed.

The Committee has included $2,342,600 in Federal funds for special crime initiatives within the Metropolitan Police Department. Of this amount, $1,800,000 is provided to purchase an automated fingerprint identification system which provides for computerized fingerprint identification. This will allow the ID and Records Division of the MPD to more quicky identify suspects. Currently, this procedure is done by

hand. This new equipment will assist police processing of arrests and improve productivity, as well as providing information to prosecutors and court personnel in a more timely fashion.

In jurisdictions where these systems are used, conviction rates also increase as a result of more accurate and timely identification.

The remaining $525,000 will be used to purchase 210 additional portable radios for police use. This amount, taken together with the $392,500 requested for routine replacement of 157 radios, will provide for $917,500 in total for radio replacement and new purchases. Under current radio replacement schedules nearly 13 percent of officers on duty at certain times are without portable radio communication. The Committee feels that this reduces an officers productivity, effectiveness, and safety. Therefore, the additional sum has been included. As with the previous item, these funds are provided from Federal special crime initiative resources.

FIRE DEPARTMENT

For the Fire Department of the District of Columbia the Committee recommends a total of $48,769,000 and 1,571 positions. This amount represents an increase above the budget request and House allowance of $2,400,000. These added resources are intended to restore four heavy-duty rescue units as described later.

The Department is comprised of three operating divisions—fire prevention, firefighting, and emergency ambulance service—each commanded by a deputy fire chief. The budget provides for the current level of 50 fire companies in 33 stations throughout the District. The Ambulance Division operates 17 ambulances providing emergency medical services to those who need it. A fee of $55 per trip is charged to those able to pay. The Committee is pleased by the elevation of the ambulance service to a separate division within the Department. The Committee remains concerned about the adequacy of emergency medical and ambulance service to the District. As noted in Senate Report 97–516, the Committee was especially disturbed that the three ambulances provided in fiscal year 1982 had not yet been made operational due to staffing shortages and expects that the concerns expressed in that report be taken to heart and the established deadlines met.

It is of further concern that no increase in ambulances or other resources were proposed in the fiscal year 1983 budget. The Committee expects that the new Chief and Deputy in charge of the Emergency Ambulance Division will carefully review the adequacy of service and facilities in time to make whatever request is warranted in a 1983 supplemental.

HEAVY-DUTY RESCUE SQUADS

In January 1925, the Fire Department established its first heavy-duty rescue squad. In addition to being firefighters, these individuals must be trained and knowledgeable in various other trades such as carpentry, construction, electrical, and plumbing. They are also trained to administer emergency medical attention. During subsequent years, other units

were added and responded to a miriad of emergency situations, including train wrecks, automobile accidents, explosions, and caveins. By 1977, the number of squads had grown to four, scattered strategically throughout the city and equipped with many state of the art rescue tools. In that year a decision was implemented that consolidated these rescue squads with four engine companies with the same on-duty crew staffing both units.

The effectiveness and skill of these units was dramatically brought to public attention on January 13, 1982, when a tragic series of events saw an airliner strike the northbound span of the Rochambeau Bridge and crash into the Potomac River. And within an hour of that event, a Metrorail train derailed between the Federal Triangle and Smithsonian stations.

The special requirements and demands placed on the rescue squads by these events and the many other tasks which fall to these units to perform have created, according to testimony received by the Committee, morale problems among these firefighters. The Committee also notes that the four combination units averaged over 750 responses per month in 1981. While this includes both fire and rescue assignments, it is clearly an exhausting pace for highly skilled personnel who often find themselves in situations which threaten their lives and the lives of victims. These situations require total mental and physical alertness which may not be possible under the current alinement. For this reason the Committee has included $2,400,000 to restore the separate heavy- duty rescue squads to full service status.

Two other areas came to light during hearings and are of concern to the Committee. The first involves the number of adequate self-contained breathing apparatus. On April 29, 1982, the Committee approved a reprograming request to purchase 30 1-hour, positive-pressure masks. Prior to that time, the Department had been equipped only with 30-minute masks. The number purchased would supply only about 10 percent of the firefighters on duty at any time and appears to be inadequate given the number of high-rise structures and subway tunnels in the District. The Committee expects that within the funds provided, officials of the Fire Department will increase the number of masks to an appropriate level.

The other matter concerns a problem of communication. The Committee understands that District firefighters are unable to communicate with their counterparts from surrounding jurisdictions on their portable radios. This seriously hampers efforts where joint action is necessary, including river searches and the events of last January. The Committee believes that this situation must be corrected and asks the Acting Fire Chief to immediately begin taking steps to remove this obstacle. The Chief should consider all options, budgetary constraints notwithstanding, and report to us at the earliest possible date what steps need to be taken. He should include any multijurisdictional problems that exist or are forseen and a timetable for completion of this task.

NATIONAL GUARD

The budget request of $429,900 is recommended for approval, along with the request for the current level of 20 staff positions. The Guard acts not only as the militia for the District but also is responsible to Federal authorities as a reserve component of the Army and Air Force. All units are meeting required goals, and evaluations by various agencies continue to indicate improvement in management efficiency and compliance with regulatory requirements.

OFFICE OF EMERGENCY PREPAREDNESS

The recommended funding level of $217,000 will enable the Office to be prepared to respond to local emergencies, natural disasters, and national emergency situations. This is the same as the budget request.

COURTS

The Committee recommends a total of $45,209,678 for the two courts and related offices funded under this general heading. This allowance is $320,878 above the House level and budget request.

A table summarizing Committee recommendations follows:

COURTS

Activity	Estimate	House allowance	Committee recommendation
Court of Appeals	$2,825,500	$2,825,500	$2,825,500
Superior Court	30,656,800	30,656,800	30,941,778
D.C. Court System	6,332,300	6,332,300	6,368,200
Public Defender Service	3,588,900	3,588,900	3,588,900
Pretrial Services Agency	1,485,300	1,485,300	1,485,300
Total	44,888,800	44,888,800	45,209,678

COURT OF APPEALS

The Committee recommends approval of the Court's requested fiscal year 1983 budget of $2,825,500. Also included are 73 positions. This is also the Mayor's recommendation. The increase of one position represents a much needed secretary to assist retired judges.

The Court of Appeals is the highest court in the District and reviews all final decisions of the Superior Court and District government administrative agencies. The Court consists of nine active judges and is assisted from time to time by four retired judges. In addition it regulates the practice of law, approves law school clinical programs, and disciplines attorneys when necessary.

The Committee was impressed by the concern shown and level of commitment to reducing the average time on appeal of cases before the Court displayed by Chief Judge Theodore Newman during the Committee's hearings on the fiscal year 1983 budget. The Committee supports Judge Newman in his efforts and stands ready to take part in any appropriate way.

SUPERIOR COURT

The recommendation of the Committee is $30,941,778 and 916 positions. This is an increase of $284,978 over the budget and the House allowance. The additional positions, 10 in all over the budget and House allowance, reflect the program increases described below. One position is included as a result of an error in the budget submission; that is, a clerk/typist position in the volunteer attorney program. The request shows one such position when, in fact, two is the number approved.

The other nine positions and increase of $284,978 reflect funding for the use of hearing commissioners in the Superior Court as authorized by the fiscal year 1982 supplemental appropriations bill. These funds will be used to hire three commissioners and a like number of secretaries and courtroom clerks.

It is anticipated that with the addition of three hearing commissioners, the effect will be to increase the courts criminal courtroom capacity by freeing more than two judges for trial duties.

Hearing commissioners will be appointed by the chief judge of the Superior Court. These commissioners will be empowered to adminster oaths, determine conditions of release and pretrial detention of those accused of crimes, conduct preliminary examinations in criminal cases to determine if there is probable cause to believe that the accused committed the crime, with the consent of those involved make findings and recommendations in proceedings before the civil, criminal, and family divisions, and to make findings and recommendations in nonjury traffic cases. These actions are subject to rehearing and review by a judge of the Superior Court, whose approval consitutes a final order of the court.

In the decade since major court reform was last undertaken, the pending caseload before the court has increased fourfold to more than 40,000 cases at the end of 1981. During that same period there has been no increase in the judicial manpower available to cope with the increasing caseload. The current complement of 44 judges is augmented by the services of 10 retired judges. While all divisions of the court face caseload problems, the criminal branch, where swift and sure justice are most critical to the rights of the accused and to the right of the community to be secure from those who would disrupt it, has shown an increase in pending cases of nearly one-quarter during 1981 alone. To add to the Committee's sense of urgency in this matter, recent data indicates that pending felonies have increased one-third during the first half of calendar year 1982.

This increase is due, at least in part, because of various anticrime initiatives described earlier in this report, on the part of the Metropolitan Police Department and the U.S. Attorney's Office. These agencies are mounting major efforts, particularly against repeat offenders, that have lead to greater demands on the District's criminal justice system.

It should be noted that provision of hearing commissioners is a temporary, emergency response to the current situation. Permanent remedies will be considered by the appropriate authorizing committees, who will consider far-reaching legislation early in the first session of the 98th

Congress. This review will not only include a review of the effectiveness of these hearing commissioners, but will consider many other aspects of court organization and judicial manpower, including the probable need for additional judges and future role of these commissioners.

In addition, the Committee has approved the request for a law clerk and secretary to serve the retired judges. Also, $407,900 and seven positions are provided for the volunteer attorneys program. This will provide for compensation of counsel for parents in child abuse cases. Currently, these counsel represent the parents without compensation.

DISTRICT OF COLUMBIA COURT SYSTEM

The Committee recommends $6,368,200 and 66 positions for the administration of the District's court system in fiscal year 1983. This is an increase of $35,900 and one position above the Mayor's budget request and the House allowance. This position and amount is to provide a training officer for the court system. In order to more efficiently operate the court system and carry out the many services and responsibilities, the employees must not only be initially well qualified but must continue to obtain ongoing training in skills and job-related development to insure that a high-quality performance level is maintained.

The allowance contained in the bill for the Criminal Justice Act program to compensate private counsel for the representation of indigent defendants in excess of the public defenders ability is $4,100,000. It appears that this amount will be inadequate in light of recent developments which are increasing the amount required for each case. In the 1982 supplemental, the Committee provided for an additional $1,300,000 for a total requirement in the current year of $4,900,000, less than the 1983 request. If this amount proves inadequate, the Committee expects to receive timely reprograming or supplemental appropriations requests so that no slowdown in the administration of justice occurs. A larger than anticipated caseload may very well result from increased efforts at apprehension of repeat criminal offenders as well.

The Committee requests that beginning with fiscal year 1984 and every fiscal year thereafter, that the Appeals and Superior Courts and court system submit their budget to the District Council and the Appropriations Committees of the Congress concurrently with that submission to the Mayor.

PUBLIC DEFENDER SERVICE

A sum of $3,588,900 is recommended for the District's Public Defender Service. Also included are 110 positions, an increase of 6 attorney positions over the recent year's budget. The amount provided will support an estimated caseload of 5,300 cases.

PRETRIAL SERVICES AGENCY

The District's Pretrial Services Agency provides services both to the local courts and Federal court systems of the District of Columbia. Preparing reports including background information and criminal history data to be used by judges and prosecutors in evaluating the release potential of arrestees during bail-setting hearings.

An amount of $1,485,300 is recommended, the same as the House and budget estimate, for fiscal year 1983.

BOARD OF PAROLE

The Committee recommends $676,100 and 22 positions for the Board of Parole in fiscal year 1983. The Board is the agency within the District that determines the timing and conditions of incarcerated offenders' return to society.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends $85,600 for the Commission which reviews and acts on all complaints concerning misconduct of judges.

JUDICIAL NOMINATION COMMISSION

The seven member Commission develops lists of nominees to the D.C. Court of Appeals and Superior Court. Three names are submitted to the President for each vacancy from which one is submitted to the Senate for their advice and consent. One position and $22,500 are recommended.

D.C. LAW REVISION COMMISSION

The Committee recommends $474,700 and eight positions for the Law Revision Commission in fiscal year 1983.

The primary activities of the Commission will be the examination and comprehensive revision of the laws relating to health and environment, insurance laws, and the criminal offenses not codified in title 22 of the D.C. Code; and the updating of the Commission's D.C. Administrative Procedure manual prepared for District agency personnel.

DEPARTMENT OF CORRECTIONS

The accompanying bill includes $87,795,900 and 2,064 positions for the Department of Corrections as requested by the administration. The Department operates jail facilities within the District as well as the central facility at Lorton, Va.

Within this amount, funding is included for the annualized costs of an additional 90 correctional officers bringing the total to 1,349 in fiscal year 1983. Also included is $15,300,000 for payment to the Federal Bureau of Prisons in compensation for an estimated 933 D.C. Code violators held in Federal prisons and 50 offenders in Federal halfway houses. Of this amount, $14,700,000 is attributable to the Federal prison population. The Committee notes, however, that this amount may be understated. At the time this estimate was made a stable prison population may have been predictable. In the interim, several factors have intervened to indicate that an increase may occur during the year. Most significantly the supplemental appropriations bill, 1982, included an increase in the fiscal year 1982 allowance of $1,600,000 for this account due to an increase of 107 in the average daily population in Federal

prisons. This brings the fiscal year 1982 average to 1,040 per day. This, taken together with the already expected increase in per diem costs now totaling $43.10, indicates that an increase similar in magnitude to the one just approved may occur in fiscal year 1983.

These factors, in addition to recent crime fighting initiatives within the local criminal justice system, point toward an increase in these required amounts. The Committee hastens to point out that these developments are known to District officials who are monitoring these developments and will submit appropriate requests as needed.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The Office is the District's central focus for research and evaluation of the criminal justice system and also provides staff support for the Mayor's Commission on Crime and Justice. The final report and recommendations of the Commission are due in July 1983. The Committee requests that a copy of that report, as well as any interim data, be made available to it.

The Committee recommends $393,100 and five positions for OCJP & A, including $250,000 for supervision of the law school clinical programs.

POLICE AND FIRE RETIREMENT SYSTEM

The budget request for the police and fire retirement system represents the District's contribution to the District of Columbia police and fire retirement fund for annuity payments to retirees and survivors of the Metropolitan Police and Fire Departments as required by section 142 of the Retirement Reform Act, Public Law 96–122. After its transfer to the retirement fund, the appropriation provides for the payment of retirement benefits to annuitants on the retirement rolls.

The fiscal year 1983 budget request is $84,700,000 and consists of $77,000,000 in annuity payments to beneficiaries and $7,700,000 in amortization payments, which keeps the fund's unfunded liability from growing faster than inflation. This amount represents the Committee's recommendation.

There will be 3,897 retired police officers and firefighters receiving an average annuity of $18,168 annually and 1,355 survivors receiving an average annuity of $10,849.

JUDGES RETIREMENT SYSTEM

The 1983 budget request is $1,400,000 and consists of $1,100,000 of annuity payments to beneficiaries under the 1942 and 1964 judges' retirement laws and $300,000 in amortization payments, which keeps the fund's unfunded liability from growing faster than inflation.

There will be approximately 24 retired judges receiving an average annuity of $51,200 annually.

The Committee recommends the $1,400,000 requested.

SETTLEMENT OF CLAIMS AND SUITS

The Committee recommends $3,000,000 for this account in fiscal year 1983.

This budget request represents a special account for Settlement of Claims and Suits against the District of Columbia as authorized by D.C. Law 3–114, the District of Columbia Tort Claims Settlements Authority Act. This act gives the District unlimited settlement authority. Prior to February 26, 1981, the District's settlement authority was limited to $10,000. The low ceiling on settlements resulted in many cases which should have been settled in the best interests of the District going to trial and resulting in judgments larger than would have been required had the case been settled. Now that the District is authorized to settle cases in any appropriate amount, it is anticipated that approximately $3,000,000 which otherwise would have been assessed against the District in judgments will be paid out in settlements resulting in overall cost savings.

PUBLIC EDUCATION SYSTEM

A total of $439,042,100 is recommended for fiscal year 1983 for the operation of the public education system of the District of Columbia.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Activity	Appropriation 1982	Budget estimates 1983	House allowance	Committee recommendation
Board of Education (Public Schools)	$271,859,200	$306,517,800	$306,517,800	$306,517,800
Teachers' Retirement and Annuity Fund	60,220,900	[1] 55,700,000	51,400,000	55,700,000
University of the District of Columbia	50,990,400	58,342,400	58,342,400	58,342,400
Public Library	10,550,200	11,176,300	11,176,300	11,246,300
Commission on the Arts and Humanities	791,400	1,383,300	882,400	1,383,300
Educational Institution Licensure Commission	94,200	171,300	171,300	171,300
School Transit Subsidy	4,115,000	5,681,000	5,681,000	5,681,000
Total	398,621,300	438,972,100	434,171,200	439,042,100

[1] Includes $4,300,000 expected budget amendment.

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee recommends the total budget request of $306,517,800 and 9,248 positions for fiscal year 1983, for the operation of the public schools of the District of Columbia. This is an increase of $42,233,500 and 379 positions. The bill also includes an allowance of $2,500 for the Superintendent for official representation purposes. This is an increase of $1,500 over the amount currently available and is necessary due to increasing instances when she is called upon to host visiting dignitaries and business executives.

The personal service request is for $257,400,900, an increase of $31,820,400, including $11,496,500 for estimated pay adjustments.

The Committee is encouraged with the results of the students ranking after the back-to-basic program this year. The Committee is supportive of the improved services and programs to strengthen existing programs

and services that provide services essential to the school system's comprehensive educational plan. The lowering of the pupil-teacher ratios will help enormously.

The discretionary fund to be used for official purposes will be increased from $1,000 to $2,500 for fiscal year 1983. This is a $1,500 increase over the fiscal year 1982 budget.

The Committee is very impressed with the efforts of the Superintendent to provide five new career programs at the high school level. These programs, for an estimated 500 students, will provide technical training in a specific field as well as an academic curriculum. These programs will be jointly sponsored by the schools and several private enterprises. Programs will be offered in pre-engineering, computers, communications, health careers, and hotel management and culinary arts. The innovation and hard work involved in establishing these programs and enlisting the aid of an impressive list of corporate sponsors should set the District school system in the forefront of this new educational approach. The Committee is very supportive of these efforts and stands ready to assist in any way possible.

The Committee has also included $515,000 for the drivers education program in fiscal year 1983.

DECLINING STUDENT POPULATION

The amount recommended is again the largest ever provided for the operation of the District's public school system. Enrollment continues to decline. Pupil membership has dropped from 146,283 in 1968 to 94,975 in 1981 and is anticipated to drop to 91,300, a loss of 3,675 pupils in the coming school year.

TEACHERS' RETIREMENT AND ANNUITY FUND

A total of $55,700,000 is recommended for the teacher's retirement and annuity fund in the coming fiscal year. Of the amount provided, $4,300,000 is a partial reimbursement to the fund for a shortfall that occurred in 1981.

This amount also provides for survivor benefits and fund payments of retirement contribution made by teachers leaving the retirement system before attaining retirement eligibility.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

An appropriation of $58,342,400 is requested for fiscal year 1983. This amount reflects an increase of $7,352,000 and 1,365 authorized positions. The personal services request is for $46,103,500, a net increase of $2,985,200. This amount includes an increase of $2,155,900 for the fiscal year 1983 pay adjustment and a redirection of $399,100 for within grades. The remainder is an increase of $531,100 in personal services necessitated by the completed efforts of reorganization in accordance with the university's long-range master plan and a reduction of $100,900 in personal benefits.

Fiscal year 1983 will be the third year of the university's long-range master plan. It is expected that the university will be in the final phase of reorganization mandated by the master plan.

PUBLIC LIBRARY

An appropriation of $11,246,300 and 400 positions is recommended. This is an increase of $890,100 over fiscal year 1982. The Committee has included an additional $70,000 in order that the main library can be open on Sunday afternoons during the school year.

The increase of $159,000 will offset the inflationary rise in the cost of utilities so that the entire base amount can go into providing direct services to the public.

COMMISSION ON ARTS AND HUMANITIES

The Committee recommends $1,383,300 and eight positions. This amount is an increase of $591,900 and one position above the fiscal year 1982 budget. This represents an increase over the House allowance of $500,900 and is the same as the budget request. The personal services request is for $211,700, an increase of $57,800. This amount includes $18,700 for the annualization of salaries and fringe benefits, and $10,100 for the fiscal year 1983 pay adjustment.

The other than personal services request is for $1,171,600, a net increase of $534,100, which reflects a $30,200 transfer-out to the Department of General Services, $4,300 increase for inflation and $560,000 increase for new grant program.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

An appropriation of $171,300 and five positions is recommended for the Commission for fiscal year 1983.

A total of $136,300 is requested for the personal services request. This amount includes $40,900 for three additional positions, $6,100 for commissioners' salaries, $5,400 for fringe benefits, and $6,500 for the fiscal year 1983 pay adjustment.

These increases will allow the Commission to continue its responsibility for regulations and operating procedures which govern the licensing of private postsecondary degree-granting institutions.

SCHOOL TRANSIT SUBSIDY

The Committee recommends that a total of $5,681,000 be approved for the school district subsidy for fiscal year 1983. The program provides reduced fares for educationally-related trips to District school children under the age of 19. The payments are made quarterly to the Washington Metropolitan Area Transit Authority.

As of January 1, 1982, the 15-cents fare was changed and the students now have to pay one-third of the regular adult peak-hour fare. In addition to the fare change, the District's Department of Transportation has implemented new rules to restrict subsidized student travel during weekends and vacations to certain eligible categories.

HUMAN SUPPORT SERVICES

The Committee recommends a total of $465,103,800 for fiscal year 1983 for the agencies and departments under the human support services budget function.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Activity	Appropriation 1982	Budget estimates 1983	House allowance	Committee recommendation
Disability compensation	$11,374,600	$14,490,000	$14,490,000	$14,490,000
Unemployment compensation	10,600,000	10,532,000	10,532,000	10,532,000
Office of Human Rights	1,226,700	1,328,000	1,328,000	1,328,000
Office on Aging	3,839,900	4,856,100	4,856,100	4,856,100
Office on Latino Affairs	234,100	370,000	290,900	370,000
Department of Employment Services	17,144,600	18,561,000	17,897,000	18,561,000
Commission on Women	116,300	194,500	131,800	131,800
Department of Recreation	19,638,400	20,739,800	20,739,800	20,739,800
Department of Human Services	321,710,500	[1] 333,046,400	315,636,500	333,046,400
D.C. General Hospital	31,386,600	35,100,000	35,100,000	35,100,000
Saint Elizabeths Hospital	22,948,700	22,948,700	26,548,700	22,948,700
Complementary energy assistance program	2,000,000	3,373,300	3,000,000	3,000,000
Total	442,220,400	465,539,800	450,550,800	465,103,800

[1] Includes pending budget amendment of $15,700,000 for medicaid.

DISABILITY COMPENSATION FUND

The Committee recommends $14,490,000 for the disability fund used to compensate District government employees who are injured on the job.

UNEMPLOYMENT COMPENSATION FUND

The District of Columbia government employees unemployment compensation fund is a statutory program established pursuant to the D.C. Code, section 46–301, et seq., which provides for mandatory unemployment compensation to eligible former District government employees during periods of unemployment. Funding for this program is provided through District appropriations. Regular unemployment compensation costs are based on the average weekly benefits, average weeks of claims, the number of claimants and the total number of payments.

The Committee recommends $10,532,000 for this fund in fiscal year 1983. The number of eligible claimants is projected to be 4,250, the same number of claimants as were served in fiscal year 1982.

OFFICE OF HUMAN RIGHTS

The Committee recommends $1,328,000 and 48 positions. This represents an increase of 8 percent in appropriations and a decrease of four positions. In addition, the Office expects to receive Federal grants totaling $171,000 in fiscal year 1983, an 18-percent decline from the current year.

The Office of Human Rights established as an integral part of the Executive Office of the Mayor, is directed by the legal mandates of title VII of the Civil Rights Act of 1964 and the D.C. Human Rights Act, as amended, to eliminate unlawful discrimination in the areas of employment, housing, public accommodations, and education institutions for 15 protected classes as provided under the Human Rights Act of the District of Columbia. The Office also assures appropriate redress to individuals by exposing and correcting the subtle patterns of systemic and discrimination and encouraging and assisting employers in developing affirmative action programs.

OFFICE OF AGING

The Office has submitted and the Committee recommends approval of a budget totaling $4,856,100 and 12 positions for fiscal year 1983. These funds, together with an estimated $3,621,100 in Federal grants will enable the Office to carry out its program as set forth in the 1982–84 District of Columbia plan on aging.

The function of the Office on Aging is to plan, manage, implement, and evaluate a broad range of health and social services on behalf of the District's estimated 103,000 senior citizens. This is done through the senior service network, comprised of some 30 community organizations. Coordination with other government and private agencies, advocacy for senior citizens concerns, and mobilization of resources in response to priority needs are also a part of the function of the Office.

OFFICE OF LATINO AFFAIRS

The Office on Latino Affairs (OLA) was created under D.C. Public Law 1–86 in 1979. Through this legislation, OLA, together with the D.C. Commission on Latino Community Development, was given a mandate to respond aggressively to the needs of the Latino community and to ensure that a full range of health, education, employment, and social services is made available to the Spanish-speaking residents of the District of Columbia.

The Committee was impressed with the wide range of services made available through this Office, including health, youth employment, housing, and education. In addition, OLA has conducted a Latino business study to assess the needs of these businesses. This information should be of use to the Office of Business and Economic Development as it plans its efforts for business development in the future. The Committee was somewhat concerned by testimony indicating that specific data on the city's Hispanic population is not readily available. It seems that this type of information would be helpful in evaluating the appropriate level and types of services provided and the type of resources available to and by members of the Hispanic population. The Committee hopes that OLA will work with other city agencies, possibly using recent U.S. census data as a base, to develop and analyze this type of data.

A total of $370,000 and eight positions are recommended. The increase of one position will enable the Office to respond effectively to the rising number of emergency situations affecting Latino residents.

The recommended amount is the same as the budget estimate and $79,100 and one position more than allowed by the House. This position is a health specialist requested to meet increasing needs of the Latin community and appears fully justified.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends $18,561,000 and 130 positions for the District Department of Employment Services to assist citizens in preparing for, finding, and maintaining gainful employment. In addition, the Department administers programs which promote worker health, safety, rights, and benefits. This is done through four major program areas—employment services, employability development, unemployment insurance, and labor standards. The Committee, in approving the requested budget, has restored the $664,000 reduction of the House. These funds are for two programs—the out-of-school youth employment program and the adults with dependents program. The Committee feels these are worthy and necessary programs to support. The amount provided represents an increase of $3,900,000 and 29 positions over last year.

The major portion of the requested increase, or $2,817,800, is related to an expansion of job training programs under the Youth Employment Act (YEA). Half of the increase will be allocated to skill training under the out-of-school youth component and the remainder will be aplied to the adults with dependents component for on-the-job-training. Eight new positions are being requested to administer and monitor these two programs. An increase of $175,000 and two positions is requested for the apprenticeship program.

For the centralization and improvement of labor standards activity in the occupational safety and health program and disability compensation program, a total of $51,200 and two positions will be transferred-in from the Department of General Services and the D.C. Office of Personnel. In addition, an increase of $405,800 and seven positions is requested for Control Center 30, labor standards.

An increase of $347,400 and eight positions is requested for agency executive and management direction to support appropriated activities that previously received support from Federal funds. In addition, $122,400 and two positions are requested for management and personnel audits. The requested increase also includes $153,200 for a pay adjustment.

The Committee has become concerned with the new mail claim system for unemployment benefits. This system uses a pay order card mailed in by the client to trigger the pay process. Testimony revealed several reasons why benefit payments might stop from failure of the client to return the card to misrouting the card within DOES. The Committee is confident that DOES staff are aware of these problems and are devising ways to correct them. Therefore, the Committee requests that information be provided by the end of the calendar year indicating the nature and remedies taken or contemplated to correct these problems. The Committee asks that reports or analysis used by managers to monitor the caseload and time from receipt to payment be included.

The Committee is pleased to note the automation of the Office of Vital Records. This program was begun during fiscal year 1982 and when fully implemented will increase productivity and reduce waiting time for needed personal documents. The Committee stands ready to assist further in this process, if necessary.

In addition to the resources listed above, the Department expects to receive $22,286,600 in Federal grants in fiscal year 1983 to provide for 5,349 enrollees in the business labor training program.

THE NEW DISTRICT WORKERS' COMPENSATION LAW

A recent study by the Office of Business and Economic Development entitled "Business Retention in the District of Columbia", cited workmen's compensation rates in the District as a major disincentive to attracting and retaining businesses. In 1978 the minimum benefits in the District were nearly 100 percent higher than in Maryland and more than 50 percent higher than in Virginia. In addition, maximum benefits were 82 percent and 110 percent higher respectively. This resulted primarily from District workmen's compensation being tied to the Federal Longshoreman's and Harbor Worker's Act, whose benefit schedule was not reflective of the nature of employment in the District.

As a result, the District Council passed legislation establishing a worker's compensation law for the District in 1980 seeking to minimize workers compensation insurance premiums, increase availability of insurance, and make the city more competitive with surburban jurisdictions. After court challenges, the new law, D.C. Law 3–77, went into effect July 26, 1982 and is administered by the Department of Employment Services. The Committee believes, as District officials do, that this will go a long way to attracting and retaining business in the District.

COMMISSION ON WOMEN

The Committee recommends $131,800 and four positions for the Commission in fiscal year 1983.

The objective of the D.C. Commission for Women is to effect improvement in the status of women in the District of Columbia government and women and their families in the community at large. The Mayor appoints 21 members to serve 3-year terms. The members serve without compensation. The Commission meets monthly and reports annually to the Mayor.

DEPARTMENT OF RECREATION

The sum of $20,739,800 and 467 positions are recommended for the Department activities during fiscal year 1983. The Department develops and administers comprehensive programs for public recreation and culture. The budget includes $131,300 for the completion of a 2-year agency reorganization; $185,000 for additional maintenance staff to preserve and protect the 122 community recreation facilities, 44 neighborhood swimming pools, and 10 day camps; and $250,900 in support of special programs for the handicapped, mentally retarded and elderly, as well as the D.C. youth games.

DEPARTMENT OF HUMAN SERVICES

The Committee recommends $333,046,400 and 3,807 positions for the various operations of the Department of Human Services in fiscal year 1983. This amount is $15,700,000 more than the House allowance and the current budget request. However, a budget amendment is pending for this amount. This increased amount is necessary as the District's share of expected inpatient hospital services under the medicaid program as described later. In addition, the Committee has restored $1,775,700 disallowed by the House. Of this amount, $857,700 was taken from the medicaid/medical charities health care programs and $918,000 from day care payments.

The Department of Human Services develops and operates a broad range of health and social services programs. These programs include disease prevention; medical treatment; financial assistance; social services to children, adults, and families including child day care and foster care; health planning and licensure; residential and community-based services to troubled juveniles; vocational rehabilitation; and care and protection of the mentally ill, mentally retarded, and vulnerable elderly.

Public assistance payments will cost $108,000,000 of which $14,000,000 is for general public assistance, $4,500,000 for supplemental security income, $1,318,600 for emergency assistance and $87,889,900 for aid to families with dependent children. A 5-percent increase in public assistance benefits is planned for April 1, 1983. Increases are included for additional supplemental security income of $188,600 and for higher average emergency assistance payments of $244,100.

The Department is requesting an increase of $1,768,000 for day care payments for a total program budget of $13,007,900. The additional funding will permit the increased enrollment of 170 children in regular day care programs. It will also improve services for children who are handicapped or in need of special crisis intervention services. Infant care and before and after school enrollment will also be increased.

The bill includes a total of $97,500,000 as the District's share of medicaid vendor payments. This amount combined with $99,000,000 in Federal funds will bring the cost of this program to $196,500,000 in 1983. The Committee allowance is $5,700,000 more than the House figure. These costs have been growing at an inflationary rate of about 15 percent per year in recent years. The expected increase for 1983 is expected to be approximately 12 percent, this increased amount, for which a budget amendment is expected as soon as authorizing legislation is finalized, is needed to fund that increase.

The Committee notes that during the previous 2 years, the District has taken several steps aimed at controlling the rapid growth in medicaid costs. These steps include certain management information systems, changes that encourage more cost-efficient utilization patterns at the local level and an overhaul of the medicaid budgeting and accounting system to more effectively monitor spending patterns.

The cost containment measures are critically important in light of a recent analysis which indicates that, over the next 5 years, the number of medicaid recipients could decline at an average annual rate of 3 per-

cent. However, during the same period medicaid costs will likely increase by an average of 10 percent per year. To understand this phenomenon it is useful to note the changing demographics of medicaid beneficiaries. This same analysis indicates that because of lower birth rates and the resulting smaller families, the number of recipients under the age of 21 is declining. Partially offsetting this trend is an increase in the number of recipients who are aged and disabled. As this has occurred, the amounts, duration, and scope of the services provided have combined to increase expenditures.

The Committee continues to be concerned about the level of erroneous payments, and it continues to be concerned about the staffing level and the activities of the Office of Eligibility Review. The Committee's concern centers on the policy of the Federal Government not to reimburse local governments for errors in excess of an allowable threshold. This could be costing the District several millions of dollars each year. It appears that there is a greater committment on the part of city officials to reducing the AFDC error rate, which hovers around 11 percent, with the development of a special initiative plan for error reduction. The Committee concurs with GAO that this plan holds much hope for success when fully implemented. In order to further monitor this progress, the Committee requests that the monthly reports on AFDC be continued on a simplified format.

The Committee intends that within funds provided, an additional $35,800 be made available to the Office of Veterans Affairs and $30,000 to the Special Olympics.

DISTRICT OF COLUMBIA GENERAL HOSPITAL

The Committee recommends $35,100,000 as an operating subsidy to the D.C. General Hospital Commission in 1983. This represents the net difference between projected costs and estimated collections.

The District of Columbia General Hospital Commission was established by D.C. Law 1-134, to insure that any D.C. resident needing medical care and unable to obtain it elsewhere, can be treated and, if necessary, admitted to the hospital, and to insure that he will receive efficient, economical, quality hospital care and services. No District resident will be refused care because he is unable to pay. In addition, the Commission is charged with studying the needs of low-income hospital users in the District of Columbia, developing plans to insure adequate facilities and personnel to meet these needs, insuring that maximum efficiency and economy is provided in the administration of public health care in D.C. General Hospital, and giving careful consideration to the future of the hospital.

SAINT ELIZABETH'S HOSPITAL

St. Elizabeth's Hospital provides in-patient, out-patient, day care, outplacement, research, training, and administrative services. The hospital operates 2,000 in-patient care beds for adults, children, and youth. Among its special programs are those for the criminally insane and mentally ill deaf persons. The hospital also operates a community mental health center known as area D which serves residents in southeast Washington, east of the Anacostia River.

The Committee recommends $22,948,700 in payment to St. Elizabeth's Hospital as requested in the budget rather than the $26,548,700 proposed by the House. Also included is language in the bill limiting the District's payment to the $82,900,000 provided. The Committee's action is taken without prejudice to proposals by the Federal Department of Health and Human Services, which currently owns and operates the hospital, to change the management and financial structure of the facility.

The Committee action is based on the lack of authorizing legislation and ongoing studies into the future of St. Elizabeth's by the General Accounting Office. This analysis will focus specifically, unlike those in the past, on how to accomplish a transfer of authority, not on whether to transfer authority. One of the key items that must be addressed is how such a facility fits into and becomes a part of the District of Columbia government's community mental health center system. The Committee is concerned that patients not be outplaced for solely or principally for financial considerations, but that medical advice should be a paramount factor in these decisions.

In this regard, the Committee is cognizant of the requirements of deinstitutionalization and understands that there are patients at St. Elizabeth's who more properly belong in nursing homes or other facility or care situations. However, HHS officials must also consider the availability and adequacy of existing facilities to provide this care. At the same time, the Committee directs that District government officials cooperate fully with the GAO study and be prepared to discuss what short-range as well as long-range capacity exists or will be developed to best serve the St. Elizabeth's population.

The Committee will consider a supplemental request later in the year if requested and justified. Before more funds are provided it seems prudent that Federal officials apply for medicaid accreditation so that medicaid eligible patients may receive benefits.

COMPLEMENTARY ENERGY ASSISTANCE PROGRAM

The Committee concurs with the House allowance of $3,000,000 for the complementary energy assistance program. This is $373,300 below the budget request.

The program, which is administered by the D.C. Office of Energy, will provide cash payments to assist eligible recipients with household energy and utility costs. The program is designed not to duplicate any assistance paid by other public assistance programs. These grants are held not to be earned income to the recipient for the purposes of the AFDC program.

TRANSPORTATION SERVICES AND ASSISTANCE

The Committee recommends a total of $136,712,400 for the activities to be funded under this account during fiscal year 1983. This allowance is the same as the budget request plus the appropriate cost-of-living pay amount.

A comparative summary by agency follows:

TRANSPORTATION SERVICES AND ASSISTANCE

Activity	Appropriation 1982	Budget estimates 1983	House allowance	Committee recommendation
Department of Transportation	$40,057,400	$44,050,700	$43,535,700	$43,535,700
Washington Metropolitan Area Transit Commission	78,800	91,000	91,000	91,000
School transit subsidy				
Washington Metropolitan Area Transit Authority (Metro)	84,319,400	93,085,700	92,085,700	93,085,700
Total, Transportation	124,485,600	137,227,400	135,712,400	136,712,400

DEPARTMENT OF TRANSPORTATION

The sum of $43,535,700 and 814 positions is recommended for the operating expenses of the Department of Transportation for fiscal year 1983. An increase of $1,000,000 will update and improve three separate ADP systems. The three systems for motor vehicle registration, motor vehicle operators and traffic violation processing will be improved and integrated so that all information can automatically be sorted.

The sum of $125,000 will provide bridge repair supplies and contractual painting funds to improve the overall condition of all bridges. Approximately 25–30 miles of roadway will be included in the fiscal year 1983 resurfacing streets projects under the capital projects.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee is recommending the requested amount of $91,000 for the fiscal year 1983 budget. This amount is an increase of $12,200 over the fiscal year 1982 budget.

The Commission administers and carries out the delegated powers of the Washington Metropolitan Area Transit Regulation Compact. The compact confers upon the Commission jurisdiction over the regulation and improvement of specified transportation within the Metropolitan District.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $93,085,700 is requested for fiscal year 1983. The responsibility of the transit authority includes the planning and construction of the metrorail system, the development and operation of the metrobus and metrorail systems, the establishment of fares, and the determination of funding sources for the various programs. During fiscal year 1983 it is estimated that 139,100,000 metrobus and 99,300,000 metrorail passenger trips will be made in servicing the Washington metropolitan

area. The amount recommended is the same as the budget request and $1,000,000 more than the House allowance.

Environmental Services and Supply

The Department of Environmental Services is the focal point for environmental control activities within the District. The Department has two major areas of responsibility and is financed from two separate funds, the general fund finances the collection and disposal of refuse and solid waste. The water and sewer enterprise fund is responsible for the operation and maintenance of the potable water distribution system and the sanitary sewer system.

GENERAL FUND

The Committee recommends that the full budget request of $32,910,000 and 1,113 positions be approved for fiscal year 1983. This amount reflects an increase of $563,700 and a decrease of 5 positions.

The loss of 3 positions and funds in the Office of Fleet Management will have no impact on the services capabilities due to a decrease in fleet size and reduction in overage equipment.

A comparative summary of the Department of Environmental Services, general fund portion follows:

ENVIRONMENTAL SERVICES

Activity	Appropriation, 1982	Budget estimates, 1983	House allowance	Committee recommendation
Department of Environmental Services (general fund)	$32,715,200	$32,910,000	$32,910,000	$32,910,000
Payments to water and sewer fund		17,230,500	5,427,000	17,230,500
Total	32,715,200	50,140,500	38,337,000	50,140,500

PAYMENT TO WATER AND SEWER FUND

The fiscal year 1983 request is for $17,230,500. This includes a $550,000 transfer from the Department of Environmental Services. This amount is an increase of $16,680,500.

The House reduced this amount by $11,803,500 which the Committee has restored. Recent analysis of the District's water and sewer operations indicates that the costs of service far exceed the current charges for those services. Efforts to improve the service and billing procedures continue in an effort to justify higher rates. The 1983 budget, as submitted, calls for a rate increase of more than one-third and a transfer of $17,230,500 from the general fund. If the action of the House were taken, a rate increase of nearly 60 percent would be necessary.

In an effort to mitigate some of this effect, action was taken to reduce the amount needed for repayment of loans and interest by $7,300,000. The effect of this action is to change the method of accounting for this account. The Committee has not agreed to that provision, as described later.

The water and sewer fund accounts for the District financing of the production and distribution of potable water and the collection and disposition of sewage for customers located both within and outside of District boundaries. The water and sewer enterprise is to be self-supporting for operating and capital purposes. User charges to enterprise customers are to cover the costs of providing the services. When the operating costs change based on inflation and budget policy, the rate charged for sewer and water services must be adjusted.

Personal Services

The Committee recommends the appropriation of $13,750,822 for the personal services account in fiscal year 1983. The budget request totals $23,694,800, of which $4,400,000 is contained in a pending budget amendment. Personal services provides an additional sum to be available to fund the results of labor negotiations that will take place during the next fiscal year. The amount recommended is $9,943,978 less than the budget request and $3,349,178 below the House allowance. These reductions are made to insure that the parties enter those negotiations in a realistic fashion fully aware of the impact on city services and taxes of the outcome.

Repayment of Loans and Interest

The budget request of $142,204,200 was approved by the Committee for the fiscal year 1983. These funds are provided to repay loans made for the capital improvements program of the District of Columbia government, including projects relating to land acquisition, building construction and certain fixed equipment acquisition.

The following table shows in comparative form the allocation of the recommended amount:

REPAYMENT OF LOANS AND INTEREST

	Fiscal year 1982 program level	Fiscal year 1983 budget estimate	Recommended in the House bill	Committee recommendations
Repayment of loans and interest....	$126,060,600	$142,204,200	$142,204,200	$142,204,200

Repayment of General Fund Deficit

An audit of the financial records of the District, released February 1, 1982, indicated that the city had a total accumulated deficit of $309,500,000 as of the end of fiscal year 1980. The bill includes $10,000.000 solely for the purpose of retiring a portion of that debt.

Energy Adjustment

The energy adjustment represents a reduction of $2,078,500 in the energy budgets of various agencies. These funds will be reallocated to other accounts by the Mayor. The Committee requests that when doing this he inform the District Council and the Senate and House Appropriations Committees.

CAPITAL OUTLAY

The total request of $83,885,600 is recommended for the city's fiscal year 1983 capital improvements program. This amount is $446,100 more than the House allowance. The Committee's allowance is $127,635,500 below the 1982 level. Language has been approved, which requires the Mayor to obtain the council's approval prior to borrowing any funds to finance general fund construction projects.

The Committee recommends the full budget request for capital projects of $83,885,600. This amount is $446,100 above the House allowance. The House deleted two projects totaling $2,052,000. Project DB–35, the paving of 33rd Place and DB–34, paving of Fort Lincoln Drive, both within the Fort Lincoln new town project.

The House also added $1,605,900 for four capital projects within the District of Columbia courts. Specifically, $596,500 is provided for a video surveillance security system; $307,800 for renovation and rehabilitation to buildings A, B, and D; $195,300 to establish a centralized microfilm facility; and $506,300 to complete installation of the audio and communications system. The Committee concurs and directs that these projects be included in the 1983 capital program of the District.

The restoration of $446,100 is made to the Department of Transportation for the highest priority road and bridge projects. Furthermore, the Committee has no objections to the Fort Lincoln projects deleted by the House.

The following table represents the various capital projects as proposed by the District:

CAPITAL PROJECTS FUND

FISCAL YEAR 1983 CAPITAL IMPROVEMENTS PROJECTS

[Dollars in thousands]

Project number	Project title	Fiscal year 1983 estimate
	GOVERNMENTAL DIRECTION AND SUPPORT	
	DEPARTMENT OF GENERAL SERVICES	
G–23	Conversion of surplus schools to office space	2,000.0
G–3G	Permanent improvements	1,000.0
G–21	Energy conservation improvements	1,000.0
	Total, governmental direction and support	4,000.0

CAPITAL PROJECTS FUND—Continued

FISCAL YEAR 1983 CAPITAL IMPROVEMENTS PROJECTS—Continued

[Dollars in thousands]

Project number	Project title	Fiscal year 1983 estimate
	ECONOMIC DEVELOPMENT AND REGULATION	
	DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT	
DB-35	Fort Lincoln: 33rd Place paving	552.0
DB-34	Fort Lincoln: Fort Lincoln Drive paving	1,500.0
DB-43	Highland dwellings and addition; comprehensive modernization	9,000.0
DB 50	General public housing improvements	1,620.0
	Total, economic development and regulation	12,672.0
	PUBLIC SAFETY AND JUSTICE	
	DEPARTMENT OF FIRE DEPARTMENT	
FB-206	Fire apparatus replacement	750.0
FB-099	Permanent improvements	500.0
	Subtotal	1,250.0
	DEPARTMENT OF CORRECTIONS	
FL-244	New Youth Center No. 2	2,443.0
FL-233	Lorton permanent improvements	1,757.0
	Subtotal	4,200.0
	Total, public safety and justice	5,450.0
	PUBLIC EDUCATION SYSTEM	
10-366	McKinley Senior High School modernization	3,225.0
24-99	Permanent improvements at various schools	4,775.0
	Subtotal	8,000.0
	PUBLIC LIBRARY	
CE-109	Mount Pleasant branch renovation	618.7
CE-99	Permanent improvements	300.0
	Subtotal	918.7
	Total, public education system	8,918.7

CAPITAL PROJECTS FUND—Continued

FISCAL YEAR 1983 CAPITAL IMPROVEMENTS PROJECTS—Continued

[Dollars in thousands]

Project number	Project title	Fiscal year 1983 estimate
	HUMAN SUPPORT SERVICES	
	DEPARTMENT OF HUMAN SERVICES	
JA-99	Permanent improvements North Community Mental Health Center	650.0
JA-151	Cedar Knoll, renovation and modernization	1,225.0
	Subtotal	1,875.0
	D.C. GENERAL HOSPITAL	
JB-016	Steam and hot water lines	1,000.0
JB-99	Roof repair and replacement	660.0
	Subtotal	1,660.0
	OFFICE ON AGING	
BY-1	Renovation of the Washington Center for Aging Services	2,033.9
	Total, human support services	5,618.9
	TRANSPORTATION SERVICES AND ASSISTANCE	
	DEPARTMENT OF TRANSPORTATION	
CD-3	Bridge replacement/rehabilitation	3,997.0
CE-3	Resurfacing streets and highways	10,930.0
CH-3	Roadway upgrading and reconstruction	4,881.0
CA-3	Local street improvements	1,000.0
CB-3	Safety improvements	250.0
CI-3	Traffic operations	400.0
CF-3	Neighborhood area street improvements: Marshall Heights	540.0
ZX-3	Minnesota Ave. N.E.: Sheriff Road to Eastern Ave	90.0
CG-3	Roadside improvements	500.0
AS-3	Anacostia Freeway Metro Station access	276.0
CJ-3	Street lighting	100.0
28-12-3	Freeway system modifications at Barney Circle	100.0
AZ-3	Blair Road, N.W	240.0
	Subtotal	23,304.0

CAPITAL PROJECTS FUND—Continued

FISCAL YEAR 1983 CAPITAL IMPROVEMENTS PROJECTS—Continued

[Dollars in thousands]

Project number	Project title	Fiscal year 1983 estimate
	WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY	
36-001	Rail capital	18,900.0
36-002	Bus capital	2,787.0
	Subtotal	21,687.0
	Total, transportation services and assistance	44,991.0
	ENVIRONMENTAL SERVICES AND SUPPLY	
	DEPARTMENT OF ENVIRONMENTAL SERVICES	
32-153	New northeast vehicle maintenance facility	600.0
32-105	Relief of flooding and drainage complaints	1,100.0
LA-166	Fort Totten transfer station employees building	303.0
LA-170	Replacement of 1,500 KVA electrical transformer at SWRC No. 1	232.0
	Total, environmental services and supply	2,235.0
	Total, capital budget request	83,885.6

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

Water and Sewer Enterprise Fund

The Committee recommends a total of $114,479,400 for the water and sewer operations under this account as shown in the following table:

WATER AND SEWER FUND

Activity	Appropriation, 1982	Budget estimates, 1983	House allowance	Committee recommendation
Department of Environmental Services (water and sewer operations)	$69,074,900	$78,522,100	$76,355,500	$76,355,500
Washington Aqueduct	12,581,300	14,113,900	14,113,900	14,113,900
Repayment of loans and interest	24,552,000	24,010,000	16,726,500	24,010,000
Total, water and sewer fund	106,208,200	116,646,000	107,195,900	114,479,400

Department of Environmental Services

(ENTERPRISE FUND)

An appropriation of $114,459,400 from the water and sewer enterprise fund is recommended in fiscal year 1983 in order to support operation and maintenance of the drinking water distribution system, the

sanitary sewer system, and the regional waste water treatment facility at Blue Plains.

CAPITAL PROGRAM

The total capital program supported by the fund is $4,575,000. This amount is the same as the budget request and House allowance. The remainder of the available funds are available for various replacement antiquated and inadequate facilities throughout the city. The Committee notes that the city's water and sewer pipes have a useful life expectancy of 100 to 150 years and that more than two-thirds, 1,000 of the 1,400 miles of pipe, is already that old or of inadequate size to handle current demands. The Committee is pleased by the District's efforts in this area and shares its recognition that is, and will be, a growing and continuing concern for District officials and citizens. The Committee intends to discuss longer range plans and their implementation during its hearings on the fiscal year 1983 budget estimates.

DEPARTMENT OF ENVIRONMENTAL SERVICES

The Committee recommends $76,355,500 for the DES portion of water and sewer funds operations.

DEBT SERVICE

The Committee recommends the budget estimate of $24,010,000 for the water and sewer enterprise fund. This is $7,283,500 more than the House allowance.

WASHINGTON AQUEDUCT

The Committee recommends $14,113,900 for the Washington Aqueduct Division of the U.S. Army Engineers District Office in Baltimore, Md. The responsibility of the Washington Aqueduct is the collection, purification, and pumping of potable water for use by 1.2 million consumers including the Federal Government, residents of the District, Arlington County, and part of Fairfax County, Va.

The Committee understands that the Corps is exploring areas that contractural services could be used. The Committee is concerned about the integrity of the water distribution system operated by the Aqueduct. Particularly the sensitivity of the various Federal facilities within the District and the surrounding service area, such as the Pentagon. Therefore, the Committee directs that no contractual services beyond the first phase of the studies be engaged in. Services included custodial, grounds maintenance, painting, and motor vehicle maintenance. The Committee wishes to be kept informed of the status of these initiatives and does not intend that any further work be done in areas concerned with the provision of the water supply.

WASHINGTON CONVENTION CENTER ENTERPRISE FUND

The Committee has approved $7,574,000 and 70 positions for the Washington Convention Center. Of this amount $938,000 will be transferred to the Washington Convention and Visitors Association. WCVA will act as the official sales organization for the Center for events scheduled more than 18 months in the future, and will undertake special marketing, sales, and promotional efforts involving the use of the Center.

Also, $703,000 will be used by the Mayor's Committee to Promote Washington to increase local community awareness of tourism development as well as targeting regional markets through the "Washington is a Capitol City" advertising campaign.

The Center is expected to open on schedule in late 1982 with the first convention scheduled for January 1983. The Committee understands that the building is currently within the budget. It is expected that operating revenues from the Center will be nearly $1,900,000 in fiscal year 1983. This amount combined with revenue from the hotel occupancy tax and one-half of the corporation and unincorporated business franchise surtaxes are expected to total $9,400,000. When the total Center expenditures are subtracted there is anticipated to be a $1,900,000 in excess revenues which will be returned to the general fund.

The Committee has approved the purchase of approximately 10,000 theater-style seats on risers to accommodate the needs of many conventions. The estimated cost is $2,300,000 and will result in cost savings over building these facilities as needed.

As in the past, the Committee remains interested in the purposes and uses of the Convention Center. The booking policy set by the Convention Center Board appears to reflect that concern by providing for the following priorities:

Priority 1.—Conventions and trade shows which are international, national, or regional requiring significant usage of hotel rooms.

Priority 2.—Multiple-day annual public shows.

Priority 3.—Multiple-day shows contracting no earlier than 12 months in advance, on a space available basis.

Priority 4.—Single-day events, contracting no sooner than 6 months prior to the event, on a space available basis.

In support of these Board actions, the Committee concurs with language suggested by the House providing that the Center is not to be used for any concert, athletic event, or similar entertainment activity not incident to a convention or trade show. This will insure that the Center will support the purposes and economic development goals of the facility. The Committee believes that the tax revenues dedicated to the operation of the Center require that the booking priorities set by the Board be supported.

It should be noted that it is not the intention of the Committee to prohibit activities that could reasonably be accommodated under the Board's booking policy, such as local commencement exercises and the like.

LOTTERY AND CHARITABLE GAMES ENTERPRISE FUND

The Committee recommends $1,184,500 for the Lottery and Charitable Games Control Board. These funds are provided as a transfer from the general fund. The Board is responsible for governing the operation of legalized lottery and daily numbers games as provided by D.C. Law 3–172, and licensing bingo and raffle games. The proceeds of the Board's operations will provide increased revenue to the District of Columbia.

The Board is responsible for the investigation of licensed applicants; for inspecting licensed premises to insure proper, safe, and orderly conduct of business there; and for protecting the public against deceit, deception, or overcharge.

The District of Columbia Appropriations bill for fiscal year 1982 included a number of restrictions on the promotion and location of outlets selling lottery tickets. The accompanying bill includes certain recommended changes that we are assured are technical in nature and do not change the substance or the intent of the restrictions.

In addition, the Committee has taken two steps which do make substantive changes. First, it has come to the Committee's attention that the action last week had the effect to negate the Randolph-Sheppard Act as amended. This provides priority to handicapped individuals in operating vending facilities in Federal facilities. In 1974, the sale of lottery tickets by these vendors was added to their licenses, when the lottery is operated by a public agency. Vendors are presently selling lottery tickets in Maryland, Connecticut, Pennsylvania, and New York. Therefore, the Committee has included language to indicate that to prohibit these vendors from selling D.C. lottery tickets within Federal facilities in the District.

Also, the Committee has stricken the provision that prohibits advertising the lottery on public transportation and at stations and stops. At a time of shrinking Federal aid to mass transit it seems unduly harsh to also prohibit means of enerating additional local revenues.

GENERAL PROVISIONS

The bill contains various general provisions which are contained in the bill to provide for several limitations, directives, and administrative provisos which are carried annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

Sections 101 through 122 are identical or substantially similar to provisions carried from year to year in the bill.

Section 123 spells out various limitations on the use of the Washington Convention Center.

Sections 124 and 125 were carried in Public Law 97–91.

Section 126 provides that the Mayor may set the salary of the city administrator and members of the Redevelopment Land Agency.

Section 127 states that the District Comprehensive Merit Personnel Act shall apply for pay purposes to District government employees.

Section 128 was contained in Public Law 97–91.

Section 129 provides for a 1-year delay in implementation of section 204 of Public Law 97–241. The Committee is concerned that the confusion and unanswered questions relating to the implementation of the changes in the District's zoning laws and procedures recently approved as part of the Foreign Missions Act will unnecessarily delay zoning actions approving the building or expansion of foreign missions. In order to insure a smooth transition period, the Committee has recommended that the effective date of these changes (codified as section 206 of the State Department Basic Authorities Act of 1956) be delayed by 1 year until October 1, 1983. The Committee action does not affect any other section of the Foreign Missions Act, nor does it preclude the Zoning Commission or any other agency from taking any necessary preparatory steps to implement section 206.

COMPLIANCE WITH PARAGRAPH 7 OF RULE XVI OF THE STANDING RULES OF THE SENATE

This report accompanies a bill which had its origin in the Senate, and, therefore, paragraph 7 of rule XVI does not apply. However there is one item to which it could potentially apply if the bill were subject to the rule—the special crime initiative described earlier in this report.

BUDGETARY IMPACT OF S. 2917

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1983: Subcommittee on the District of Columbia	600	534	600	[1]554
Projections of outlays associated with budget authority recommended in the bill:				
1983				[2]515
1984				20
1985				20
1986				
1987 and future year				-20
Financial assistance to State and local governments for 1983 in the bill		425		425

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
DISTRICT OF COLUMBIA							
FEDERAL FUNDS							
Federal payment to the District of Columbia	336,600,000	361,000,000	336,600,000	361,000,000	+24,400,000	---	+24,400,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	13,500,000	11,800,000	11,800,000	11,800,000	-1,700,000	---	---
Federal contribution to the police officers and fire fighters', teachers', and judges' retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	---	---	---
Associated outlays	---	---	---	---	---	---	---
Special Crime Iniative	---	---	---	3,142,600	+3,142,600	+3,142,600	+3,142,600
Inaugural expenses	---	---	---	---	---	---	---
Demonstration expenses	---	---	---	---	---	---	---
Loans to the District of Columbia for capital outlay	155,000,000	155,000,000	145,000,000	145,000,000	-10,000,000	-10,000,000	---
(Rescission)	---	---	---	-38,832,500	-38,832,500	-38,832,500	-38,832,500
(Limitation on direct loans)	(145,000,000)	(145,000,000)	(145,000,000)	---	(-145,000,000)	(-145,000,000)	(-145,000,000)
Total, Federal funds to District of Columbia	557,170,000	579,870,000	545,470,000	534,180,100	-22,989,900	-45,689,900	-11,289,900

DISTRICT OF COLUMBIA FUNDS

Operating Expenses

Governmental direction and support	(88,216,700)	(66,866,900)	(68,312,200)	(69,439,000)	(-18,777,700)	(+2,572,100)	(+1,126,800)
Economic development and regulation	(33,699,900)	(62,327,200)	(58,263,400)	(61,122,000)	(+27,422,100)	(-1,205,200)	(+2,858,600)
Public safety and justice	(354,297,700)	(405,477,900)	(405,111,600)	(410,175,078)	(+55,877,378)	(+4,697,178)	(+5,063,478)
Public education system	(385,690,200)	(438,972,100)	(434,171,200)	(439,042,100)	(+53,351,900)	(+70,000)	(+4,870,900)
Human support services	(435,457,500)	(465,539,800)	(450,550,800)	(465,103,800)	(+29,646,300)	(-436,000)	(+14,553,000)
Transportation services and assistance	(123,681,600)	(137,227,400)	(135,712,400)	(136,712,400)	(+13,030,800)	(-515,000)	(+1,000,000)
Environmental services and supply	(31,656,200)	(50,140,500)	(38,337,000)	(50,140,500)	(+18,484,300)	---	(+11,803,500)
Personal services	(43,680,600)	(23,694,800)	(17,100,000)	(13,750,822)	(-29,929,778)	(-9,943,978)	(-3,349,178)
Repayment of loans and interest	(126,060,600)	(142,204,200)	(142,204,200)	(142,204,200)	(+16,143,600)	---	---
Inaugural expenses	---	---	---	---	---	---	---
Deconstration expenses	---	---	---	---	---	---	---
Repayment of general fund deficit	(10,000,000)	(2,896,500)	(20,000,000)	(10,000,000)	---	(+7,103,500)	(-10,000,000)
Continsent services fund	(2,400,000)	---	---	---	(-2,400,000)	---	---
Energy adjustment	---	(-2,078,500)	(-2,078,500)	(-2,078,500)	(-2,078,500)	---	---
Total, operating expenses	(1,634,841,000)	(1,793,268,800)	(1,767,684,300)	(1,795,611,400)	(+160,770,400)	(+2,342,600)	(+27,927,100)

Capital Outlay

Capital outlay	(222,076,100)	(83,885,600)	(83,439,500)	(83,885,600)	(-138,190,500)	---	(+446,100)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Enterprise Funds							
Water and sewer enterprise fund	(106,208,200)	(121,221,000)	(111,770,900)	(119,054,400)	(+12,846,200)	(-2,166,600)	(+7,283,500)
Washington Convention Center enterprise fund	(2,005,300)	(7,574,000)	(7,574,000)	(7,574,000)	(+5,568,700)	---	---
Lottery and charitable games enterprise fund	(628,000)	---	(1,184,500)	(1,184,500)	(+556,500)	(+1,184,500)	---
Total, enterprise funds	(108,841,500)	(128,795,000)	(120,529,400)	(127,812,900)	(+18,971,400)	(-982,100)	(+7,283,500)
Total, District of Columbia funds	(1,965,758,600)	(2,005,949,400)	(1,971,653,200)	(2,007,309,900)	(+41,551,300)	(+1,360,500)	(+35,656,700)
RECAPITULATION							
Grand total, new budget (obligational) authority	557,170,000	579,870,000	545,470,000	534,180,100	-22,989,900	-45,689,900	-11,289,900
Consisting of:							
Federal funds to the District of Columbia	557,170,000	579,870,000	545,470,000	534,180,100	-22,989,900	-45,689,900	-11,289,900
(Limitation on direct loans)	(145,000,000)	(145,000,000)	(145,000,000)	---	(-145,000,000)	(-145,000,000)	(-145,000,000)
District of Columbia funds	(1,965,758,600)	(2,005,949,400)	(1,971,653,200)	(2,007,309,900)	(+41,551,300)	(+1,360,500)	(+35,656,700)